Administration for Children and Families

Office of Refugee Resettlement

Post Release and Home Study Services for Unaccompanied Alien Children
HHS-2014-ACF-ORR-ZU-0632
Application Due Date: 08/13/2013
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Notices:

- On January 1, 2012, the Administration for Children and Families implemented required electronic application submission via www.grants.gov for discretionary grant applications. Please see Section III.3. Disqualification Factors, Section IV.2. Content and Form of Application Submission and Application Submission Options, and Section IV.3. Explanation of Due Dates and Times for information on electronic application submission and the availability of exemptions allowing applicants to submit applications in paper format.

- This Fiscal Year (FY 2013) ACF has implemented a new application upload requirement. Each applicant applying electronically via www.grants.gov is required to upload only two electronic files, excluding Standard Forms and OMB-approved forms. No more than two files will be accepted for the review, and additional files will be removed. Standard Forms and OMB-approved forms will not be considered additional files. Please see Section IV.2 Content and Form of Application Submission for detailed information on this requirement.

The Office of Refugee Resettlement/Division of Children's Services (ORR/DCS) conducts home studies for certain unaccompanied alien children (UAC) prior to their release from ORR custody and provides post-release services for UAC after they are released in accordance with the requirements of the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2008 (TVPRA of 2008).

To safely release UAC to sponsors living in the United States, certain categories of UAC who are at risk or display special needs are referred for home studies. Home studies are also conducted for any case in which a sponsor presents a risk to the UAC. Service Providers utilize ORR screening tools, interviews with the UAC, interviews with families and sponsors, and background checks to screen all UAC and determine if a home study is necessary prior to releasing a UAC to a sponsor.

In order to promote the safety and well-being of UAC after their release to a sponsor in the U.S., certain categories of children who display special needs are referred for post-release services. Post-release services consist of post-release home visits by a social worker who assists the family in obtaining appropriate resources and services for the UAC. Post-release services are required for all minors who
required a home study prior to their release from ORR custody. For cases where there is no safety risk in releasing a UAC to a sponsor but additional assistance is required to connect the child and sponsor to needed resources post-release, the case may be referred for post-release only services (i.e., no home study is required prior to release).

This funding opportunity is available for providers to coordinate and administer home studies and post-release services for select UAC in ORR custody. Service providers may apply to provide all or parts of the requested services.

I. Funding Opportunity Description

Statutory Authority

This program is governed by: Section 462 of the Homeland Security Act (6 U.S.C. 279); the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2008 (8 U.S.C. 1232); the Violence Against Women Reauthorization Act of 2013 (Pub. L. 113-4); the Flores Settlement Agreement, Case No. CV 85-4544RJK (C.D. Cal. 1996); and the Perez-Olano Settlement Agreement, Case No. CV 05-3604 (C.D. Cal., 2010).

All grantees must comply with the pertinent laws, regulations and settlement agreements, and with ORR policies, procedures and instructions.

Description

BACKGROUND:
The primary function of ORR/DCS is to provide temporary shelter care and other services to children in ORR custody. The Homeland Security Act of 2002 defines UAC as minors:

- Who have no lawful immigration status in the United States;
- Who have not attained 18 years of age; and
- For whom:
  - There is no parent or legal guardian in the United States; or
  - No parent or legal guardian in the United States is available to provide care and physical custody

The UAC population in ORR custody typically consists of minors aged 12 to 17 years. Males represent a higher percentage of the total population of UAC, and most UAC released to sponsors are 15 years old or older. All service providers, however, must be prepared to provide services to minors of all ages, genders, and nationalities. Providers should also be able to provide services for UAC who are pregnant teens or newborn babies.

UAC sponsors consist of a variety of individuals connected to the UAC. Possible sponsors include, as listed in order of preference in the Flores Settlement Agreement:

- a parent;
- legal guardian;
- adult relative (sibling, aunt, uncle, cousin, grandparent, etc.);
- adult individual or entity designated by the parent or legal guardian as capable and willing to care for the UAC's well being;
- a licensed program willing to accept legal custody; or,
- in ORR's discretion, an adult individual or entity seeking custody when it appears that there is no other likely alternative to long term ORR custody and family reunification does not appear to be a reasonable possibility.
Sponsors often do not have immigration status in the U.S. and have experienced a prolonged separation from the UAC. Although the majority of sponsors historically have resided in New York, Florida, Texas, Maryland, Illinois, and California, service providers must be able to provide home study and post-release services in any U.S. location. Service providers must have an established network of programs in various locations in the U.S. and knowledge of the local resources available for the UAC population.

Approximately 2600 UAC are approved by ORR to receive home studies and/or post-release services in a 12-month period. Service providers must continually specify their open caseload capacity as well as their ability to assist the UAC and sponsors by working with communities, other services providers, ORR shelters, ORR headquarters, the sponsor, and the UAC. Service providers will also be expected to shift capacity based on the particular needs of the program.

In order to effectively implement these programs, service providers must have prior experience working with immigrant population; specifically individuals who may not have legal status in the United States. Also, they must be familiar with the service needs and service gaps for immigrants without legal status in the proposed areas of operation.

PURPOSE AND OBJECTIVES

Home Study Services:

A home study assesses the potential sponsor’s family unit, ability to meet the minor's needs, and educates and prepares the sponsor for reunification with the minor. Each home study also consists of investigative interviews, a home visit, completion of background investigations for all adults living in the potential sponsor’s home, and a written report containing the home study findings.

Because of the need to reunify UAC in ORR custody in a timely and efficient manner, the service provider is expected to work in a time-sensitive but thorough manner in investigating UAC cases. The service provider must complete home studies within 30 days of ORR referring the case.

Home studies are mandatory for UAC or sponsors who meet any one of the following categories:

- UAC and/or sponsor with identified trafficking concerns
- UAC who is victim of physical or sexual abuse under circumstances that indicate that the UAC’s health or welfare has been significantly harmed or threatened
- A proposed sponsor that clearly presents a risk of abuse, maltreatment or exploitation to the UAC based on all available objective evidence
- UAC with a disability, which is defined under Section 3 of the Americans with Disabilities Act of 1990 as "a person who has a physical or mental impairment that substantially limits one or more major life activities, a person who has a history or record of such impairment, or a person who is perceived by others as having such impairment."

Home studies may also be requested for cases with special concerns that do not meet the mandatory criteria.

The following topics are discussed with the potential sponsor during the home study process: legal representation, school enrollment, guardianship, medical services, mental health services, social services, and legal proceedings attendance.

The home study should be conducted as a collaborative psycho-educational process where the home study case worker identifies areas where additional support, resources, or information are needed to ensure successful reunification and provides corresponding psych-educational assistance.

Post-Release Services:

All UAC who had a home study conducted prior to their release will also receive post-release services following their release from ORR custody. For UAC who did not have a home study conducted but have specials needs and would benefit from additional services may also receive post-release
services. The post-release service referral is dependent on the ability of the sponsor to provide for the UAC's physical and/or mental well-being. UAC with the issues outlined may be considered for post-release services.

- has a medical condition
- evidence of mental health/emotional concerns/trauma
- presents a risk of suicide or self-harming behaviors
- cognitive or developmental delays
- history of residential treatment and/or psychiatric placements
- ambivalence toward and limited relationship between the UAC and sponsor
- history of substance abuse
- behavioral issues
- past or present gang-involvement
- pregnant or parenting

All post-release services begin when ORR releases the UAC to a sponsor. Post-release services generally end when the UAC turns 18 years of age, a final disposition of the UAC's immigration case results in removal of the UAC from the U.S., or the UAC receives an adjustment of his/her immigration status. For UAC only receiving post-release services and for whom no home study was required, post-release services may also end when the services are professionally assessed to be no longer warranted. All post-release services may also end if a sponsor and/or UAC decide to end participation in post-release services, as all post-release services are voluntary for the sponsor and UAC.

PROGRAM SERVICES

Planning for post-release services begins before the UAC is released from ORR custody in collaboration with ORR and residential shelter staff so that services are in place once the UAC is released. Service providers must coordinate or administer all of the following minimum required services listed for each assigned UAC in a manner that is sensitive to the age, culture, religion, native language, sexual orientation, and individual needs of each UAC.

Safety/Placement Issues:

Service providers must work with sponsors to address challenges the sponsor experiences in parenting a UAC whom he/she has been separated from or has never parented before. This may include, but is not limited to:

- providing guidance to the sponsor to maintain the safest environment possible through appropriate supervision and housing composition;
- ensuring the UAC is not experiencing safety threats from smugglers or traffickers;
- ensuring the sponsor understands the dynamics of child abuse, neglect, separation, grief, and loss;
- ensuring the sponsor understands how these issues affect children; and
- providing guidance to sponsors on how minors interact with caregivers.

Legal Services:

Service providers must assist the sponsor in accessing applicable legal service resources. Moreover, service providers will monitor and help facilitate the sponsor's plan to ensure the UAC's attendance at all immigration court proceedings and comply with Department of Homeland Security (DHS) requirements. Some UAC may also have unresolved juvenile justice issues that will require specialized legal attention upon release.

Guardianship:

If the sponsor is not a parent or legal guardian of the UAC, the service providers must assist the sponsor to initiate steps toward obtaining legal guardianship of the UAC.

Education:
Although UAC attend school while in ORR custody, many come to the U.S. with limited formal education. Furthermore, sponsors may not be familiar with State education requirements or the procedure to enroll a UAC in school. Therefore, service providers must assist the sponsor with school enrollment and monitor the UAC’s experiences in school. If a UAC exceeds a State’s minimum age requirement for mandatory school attendance, service providers may assist with alternative education plans.

**Medical Services:**

Upon admission into ORR custody, UAC undergo a complete medical examination and receive all appropriate immunizations. After release, service providers must assist the sponsor in obtaining medical insurance for the UAC or locating medical professionals who can provide services to the UAC taking into account the UAC’s cultural, linguistic, and financial needs. If a UAC requires specialized medical assistance, the service providers will monitor the sponsor’s arrangement of and follow through with the UAC’s medical appointments and any other medical requirements.

**Mental Health Services:**

Many UAC referred for post-release services have a history of trauma and other related mental health needs. Common diagnoses for UAC include Post Traumatic Stress Disorder, Major Depressive Disorder, and Adjustment Disorder. Sponsors receive psycho-education from ORR while the UAC is in ORR custody regarding the mental health needs of the UAC, but sponsors often require ongoing education and assistance in the area of mental health. Service providers must provide the sponsor with relevant mental health resources and referrals that takes into account the cultural, linguistic, and financial needs of the UAC. If a UAC requires specialized mental health care, service providers must monitor the sponsor’s ability to arrange appointments and provide transportation to a mental health care provider. Service providers should also provide guidance on services for psychotropic medication monitoring, as needed.

- **Family and Individual Counseling:** While in ORR custody, UAC receive weekly individual and bi-weekly group counseling sessions. Some UAC may wish to continue counseling subsequent to their release to a sponsor, and some UAC and sponsors may benefit from family counseling because of prolonged separation, significant changes to the household composition, or a variety of other reasons. In such cases, service providers should provide the sponsor with relevant resources and referrals for family counseling and/or individual counseling while taking into account the family's cultural, linguistic and financial needs.

- **Substance Abuse:** Some UAC released from ORR care have a history of substance abuse. Substance abuse concerns may involve alcohol abuse and/or other controlled substances. As needed, service providers must assist the sponsor in locating resources, such as Spanish-speaking Alcoholics or Narcotics Anonymous meetings, to help address the substance abuse-related needs of the UAC.

**Other:**

Every UAC and sponsor is unique. Service providers may also assist in needs in areas such as acculturation and adjustment, pregnant and parenting teenagers, disabilities, juvenile justice, behavior management and/or locating religious places of worship.

**PROGRAM STAFFING REQUIREMENTS**

Service providers must hire and retain staff that have experience in child welfare, home studies, foster care/adoption, family preservation or a related social work field. Staff who are responsible for home visits must be bilingual in English and Spanish or have access to a professional Spanish interpreter. Spanish is the primary language of the majority of UAC, but service providers should also have access to other language speakers or interpreters, as needed.

Service providers must conduct criminal background checks for all employees that include past histories of convictions of child and sexual abuse. Service providers must also demonstrate a commitment to
comply with mandatory State reporting requirements for child abuse and neglect. Child abuse and neglect of children also includes children who have been victims of commercial sexual exploitation.

The following are the minimum qualifications cited in the ORR Division of Children Services procedures manual for key staff positions. Exceptions to these requirements require ORR approval.

**Lead Home Study and Post-release Services Case Manager:**

Lead Case Managers for both Home Studies and Post Release Services must have experience in home assessment and report writing, family preservation, and foster care/child welfare and have a master's degree in social work (MSW) or an equivalent degree in education, psychology, sociology, or other behavioral science equivalent. This requirement may be substituted by a bachelor's degree in one of the aforementioned sciences, plus five years of relevant employment experience that demonstrates supervisory and case management experience. The post-release service Lead Case Manager is responsible for coordinating case management services, training new case managers, and supervising the work of other case managers.

**Home Study and Post-release Services Case Managers:**

Case Managers conducting home studies and/or post release services must have experience in home assessment and report writing, family preservation, and foster care/child welfare and have a bachelor's degree in social work (BSW) or an equivalent degree in education, psychology, sociology, or other behavioral science equivalent.

Staff-to-case ratios should not exceed 1 to 30.

**TRAINING**

The service providers must train all staff in accordance with State licensing requirements. Service providers must also train all staff on the following:

- ORR instructions and procedures,
- the Flores Settlement Agreement,
- the TVPRA of 2008,
- Violence Against Women Reauthorization Act of 2013,
- mental health and child welfare best practices
- provision all services in a manner that is sensitive to the culture, native language, and special needs of all UAC.

**PROGRAM REQUIREMENTS**

In conducting a home study, the service providers must assess and approve sponsors, document findings, conduct interviews, and conduct background checks prior to the UAC’s release. With regard to post-release services, service providers must create working relationships with community service providers to address the needs of the immigrant populations in areas such as eligibility to obtain services, immigration status issues, financial issues, UAC legal rights, access to education, and work authorizations. Post-release case managers may be required to provide crisis intervention and involve the help of Child Protective Services.

Service providers are also required to maintain a high standard of record-keeping and recording and must develop, maintain, and safeguard individual UAC and sponsor case records according to ORR instructions and procedures. Service providers are required to develop a system that preserves the confidentiality of UAC information and protects the records from unauthorized use or disclosure. The records of UAC served under this program are the property of ORR and must be provided to ORR upon request. The service provider must also maintain records of the objectives and time frames of post-release services, measurable outcomes of referrals and resources, and reasons for the termination of services. ORR will provide a data base for the UAC records, service providers are required to maintain the provided data base.
II. Award Information

Funding Instrument Type: Cooperative Agreement
Estimated Total Funding: $15,000,000
Expected Number of Awards: 10
Award Ceiling: $3,000,000 Per Budget Period
Award Floor: $500,000 Per Budget Period
Average Projected Award Amount: $1,500,000 Per Budget Period

Length of Project Periods:
36-month project with three 12-month budget periods

Additional Information on Awards:
Awards made under this announcement are subject to the availability of federal funds.

Applications requesting an award amount that exceeds the Award Ceiling per budget period or per project period, as stated in this section, will be disqualified from competitive review and from funding under this announcement. This disqualification applies only to the Award Ceiling listed for the first 12-month budget period for projects with multiple budget periods. If the project and budget period are the same, the disqualification applies to the Award Ceiling listed for the project period. Please see Section III.3. Application Disqualification Factors.

Note: For those programs that require matching or cost sharing, grantees will be held accountable for projected commitments of non-federal resources in their application budgets and budget justifications by budget period or by project period for fully funded awards, even if the projected commitment exceeds the required amount of match or cost share. A grantee’s failure to provide the required matching amount may result in the disallowance of federal funds.

Description of ACF's Anticipated Substantial Involvement Under the Cooperative Agreement
ORR supports grantees in the following areas:
- the design, implementation, and modification of program activities, services and facilities;
- the design of protocols or procedures;
- the evaluation of contractors (if applicable);
- the selection of key program staff;
- the provision of guidance in the collection and analysis of data;
- the provision of training and technical assistance;
- select decisions regarding individual case management related activities

ORR monitors grantees in the following areas the review of budgets, mandatory reports, and overall program performance outlined by the ORR/DCS policies and procedures manual.

Please see Section IV.5 Funding Restrictions for limitations on the use of federal funds awarded under this announcement.

III. Eligibility Information

III.1. Eligible Applicants
Unrestricted (i.e., open to any type of entity subject to exceptions specified below)

Organizations must be properly licensed as facilities and/or agencies for the provision of services for families and dependent children.

Individuals, foreign entities, and sole proprietorship organizations are not eligible to compete for, or receive, awards under this announcement. See Section III.3. Other.

Faith-based and community organizations that meet the eligibility requirements are eligible to receive awards under this funding opportunity announcement. Faith-based organizations are encouraged to review the ACF Policy on Grants to Faith-Based Organizations at: http://www.acf.hhs.gov/acf-policy-on-grants-to-faith-based-organizations.

III.2. Cost Sharing or Matching

Cost Sharing / Matching Requirement: No

Refer to Section IV.2 for information on pre-application submissions.

III.3. Other

DUNS Number and System for Award Management Eligibility Requirements (SAM.gov)

All applicants must have a DUNS number (www.dnb.com) and be registered with the System for Award Management (SAM, www.sam.gov) and maintain an active SAM registration until the application process is complete, and should a grant be made, throughout the life of the award. Finalize a new, or renew an existing, registration at least two weeks before the application deadline. This action should allow you time to resolve any issues that may arise. Failure to comply with these requirements may result in your inability to submit your application or receive an award. Maintain documentation (with dates) of your efforts to register or renew at least two weeks before the deadline. See the SAM Quick Guide for Grantees at: https://www.sam.gov/sam/transcript/SAM_Quick_Guide_Grants_Registrations-v1.6.pdf.

HHS requires all entities that plan to apply for, and ultimately receive, federal grant funds from any HHS Agency, or receive subawards directly from recipients of those grant funds to:

- Be registered in the SAM prior to submitting an application or plan;
- Maintain an active SAM registration with current information at all times during which it has an active award or an application or plan under consideration by an OPDIV; and
- Provide its active DUNS number in each application or plan it submits to the OPDIV.

ACF is prohibited from making an award until an applicant has complied with these requirements. At the time an award is ready to be made, if the intended recipient has not complied with these requirements, ACF:

- May determine that the applicant is not qualified to receive an award; and
- May use that determination as a basis for making an award to another applicant.

APPLICATION DISQUALIFICATION FACTORS

Applications from individuals, foreign entities, or sole proprietorship organizations will be disqualified from competitive review and from funding under this announcement.

Award Ceiling Disqualification
Applications that request an award amount exceeding the *Award Ceiling* per budget period, or per project period, as stated in *Section II. Award Information*, will be disqualified from competitive review and from funding under this announcement. This disqualification applies only to the *Award Ceiling* listed for first 12-month budget period for projects with multiple budget periods. If the project and budget period are the same, the disqualification applies to the *Award Ceiling* listed for the project period.

**Application Submission Disqualifications**

ACF requires electronic submission of applications at [www.Grants.gov](http://www.Grants.gov). Applicants that do not have an Internet connection or sufficient computing capacity to upload large documents to the Internet may contact ACF for an exemption that will allow these applicants to submit an application in paper format. Information on requesting an exemption from electronic application submission is found in *Section IV.2. Application Submission Options*.

The deadline for electronic application submission is 11:59 p.m., ET, on the due date listed in the *Overview and in Section IV.3. Submission Dates and Times*. Electronic applications submitted to www.Grants.gov after 11:59 p.m., ET, on the due date, as indicated by a dated and time-stamped email from www.Grants.gov, will be disqualified from competitive review and from funding under this announcement. That is, applications submitted to www.Grants.gov, on or after 12:00 a.m., ET, on the day after the due date will be disqualified from competitive review and from funding under this announcement.

Applications submitted to www.Grants.gov at any time during the open application period, and prior to the due date and time, which fail the Grants.gov validation check, will not be received at or acknowledged by ACF.

Each time an application is submitted via www.Grants.gov, the application will receive a new date and time-stamp email. Only those applications with on-time date and time stamps that result in a validated application, which is transmitted to ACF, will be acknowledged.

The deadline for receipt of paper applications is 4:30 p.m., ET, on the due date listed in the *Overview and in Section IV.3. Submission Dates and Times*. Paper applications received after 4:30 p.m., ET, on the due date will be disqualified from competitive review and from funding under this announcement. Paper applications received from applicants that have not received approval of an exemption from required electronic submission will be disqualified from competitive review and from funding under this announcement. See "Request an Exemption from Required Electronic Application Submission" in *Section IV.2. Content and Form of Application Submission*.

Applications that are disqualified under any of these circumstances will receive written notification by letter or by email.

**IV. Application and Submission Information**

**IV.1. Address to Request Application Package**

Sarah Viola  
Administration for Children and Families  
Office of Refugee Resettlement  
Division Of Children's Services  
370 L'Enfant Promenade SW  
Washington, DC 20447  
Phone: (202) 401-4832
Email: sarah.viola@acf.hhs.gov

Electronic Application Submission:
The electronic application submission package is available at www.Grants.gov.

Applications in Paper Format:
For applicants that have received an exemption to submit applications in paper format, Standard Forms, assurances, and certifications are available at the ACF Funding Opportunities Forms webpage at http://www.acf.hhs.gov/grants-forms. See Section IV.2. Request an Exemption from Required Electronic Application Submission if applicants do not have an Internet connection or sufficient computing capacity to upload large documents (files) to www.Grants.gov.

Standard Forms that are compliant with Section 508 of the Rehabilitation Act (29 U.S.C. § 794d):
Available at the Grants.gov Forms Repository website and at http://www.whitehouse.gov/omb/grants_forms.

Federal Relay Service:
Hearing-impaired and speech-impaired callers may contact the Federal Relay Service for assistance at 1-800-877-8339 (TTY - Text Telephone or ASCII - American Standard Code For Information Interchange).

Section IV.2. Content and Form of Application Submission

FORMATTING ACF APPLICATIONS

FOR ALL ACF APPLICATIONS:

Authorized Organizational Representative (AOR)
The AOR is an individual(s), named by the applicant/recipient organization, who is authorized to act for the applicant/recipient and to assume the obligations imposed by the federal laws, regulations, requirements, and conditions that apply to grant applications or awards. Each applicant must designate an AOR.

AOR authorization is part of the registration process at www.Grants.gov, where the AOR will create a short profile and obtain a username and password from the Grants.gov Credential Provider. AORs will only be authorized for the DUNS number registered in the System for Award Management (SAM).

Point of Contact
In addition to the AOR, a point of contact on matters involving the application must also be identified. The point of contact, known as the Project Director or Principal Investigator, should not be identical to the person identified as the AOR. The point of contact must be available to answer any questions pertaining to the application.

Application Checklist
Applicants may refer to Section VIII. Other Information for a checklist of application requirements that may be used in developing and organizing application materials. Details concerning acknowledgment of received applications are available in Section IV.3. Submission Dates and Times of this announcement.

Follow the instructions provided in this application formatting section to ensure that your application does not exceed the page limitations and can be printed efficiently and consistently for the competitive review.

Accepted Font Styles:
All applicants must use 12-point font in Times New Roman (TNR).

**Page Limitations for Application Submissions**

Applicants must observe the page limitations listed later in this section. Page limitations do not include OMB-approved Standard Forms (SFs) and OMB-approved forms.

**All applications must be double-spaced and in Times New Roman, 12-point font.** An application that exceeds the cited page limitation for double-spaced pages in the Project Description file or the Appendices file will have the extra pages removed and these pages will not be reviewed.

Page limitations apply to electronically submitted and paper format applications. For applications that are single-spaced and/or one-and-a-half spaced (in whole or in part, except for the exempted elements listed later in this section) and/or use a font smaller than TNR, 12-point, ACF will use a formula to determine the actual number of pages. The formula counts the number of characters an applicant uses when following the instructions and using 12-point TNR and then compares the resulting number with that of the submitted application. For example, an applicant using TNR, 11-point font, with 1-inch margins all around, and single-spacing, would have an additional 26 lines, or 1500 characters, which is equal to 4/5 of an additional page. Extra pages resulting from this formula will be removed and will not be reviewed.

Be sure to print the Project Description and Appendices documents on paper and count the number of pages for each file before submission. Keep the printed copy as a hard copy of your application for your files.

**Copies Required**

Applicants must submit one complete copy of the application package electronically. Applicants submitting electronic applications need not provide additional copies of their application package.

Applicants submitting applications in paper format must submit one original and two copies of the complete application, including all Standard Forms and OMB-approved forms. The original copy must have original signatures.

**Signatures**


The original of a paper format application must include original signatures.

**Accepted Application Format**

With the exception of the required Standard Forms and OMB-approved forms, all application materials must be formatted so that they will print out onto 8 ½” x 11” white paper with 1-inch margins all around. **The Project Description and Appendices files must be numbered separately.** The font size on any scanned documents must be large enough so that it is readable. Do not scan more than one page of a document on a single page. Application pages with two or more pages of a document scanned to it will be removed and will not be reviewed.

**Elements Exempted from Double-Spacing Requirements**

The following elements of the application submission are exempt from the double-spacing requirements listed earlier in this section: the one-page Project Summary/Abstract, required Assurances and Certifications, required Standard Forms, required OMB-approved forms, resumes, logic models, proof of legal status/non-profit status, contracts, and the Budget Justification. These items may be single-spaced. The Project Summary/Abstract is required to be one single-spaced page in 12-point font with 1-inch margins. The Budget Justification may be single-spaced but must be in 12-point font. Resumes must be in 12-point font, but are not required to be double-spaced. The font size on any scanned documents must be large enough so that it is readable.
ELECTRONIC APPLICATION SUBMISSION INSTRUCTIONS

Applicants are required to submit their applications electronically unless they have requested and received an exemption that will allow submission in paper format. See Section IV.2. Application Submission Options for information about requesting an exemption.

Electronic applications will only be accepted via www.Grants.gov. ACF will not accept applications submitted via email or via facsimile.

Application Upload Requirements

Each applicant is required to upload ONLY two electronic files, excluding Standard Forms and OMB-approved forms. No more than two files will be accepted for the review, and additional files will be removed. Standard Forms and OMB-approved forms will not be considered additional files.

ACF strongly recommends that electronic applications be uploaded as Portable Document Files (PDFs). One file must contain the entire Project Description and Budget Justification; the other file must contain all documents required in the Appendices. Details on the content of each of the two files, as well as page limitations for each, are listed later in this section.

To adhere to the two file requirement, applicants may need to convert and/or merge documents together using a PDF converter software. Many recent versions of Microsoft Office include the ability to save documents to the PDF format without need of additional software. Applicants using the Adobe Professional software suite will be able to merge these documents together. ACF recommends merging documents electronically rather than scanning multiple documents into one document manually, as scanned documents may have reduced clarity and readability.

However, ACF understands that all applicants may not have access to this software. Grants.gov offers a listing of several free PDF conversion programs. These programs can be found on Grants.gov by clicking on ‘Applicant Resources’ on the far left side of the home page, and then by following the link to ‘Download Software’ near the top of the screen, or by clicking HERE. Free PDF software is available on this page that will allow users to convert and merge PDF documents. As an example, ACF is providing written instructions on downloading and using one type of free software listed at Grants.gov at the following link: https://www.acf.hhs.gov/sites/default/files/assets/pdf995_instructions_for_video.pdf. A video demonstrating this process is also available at: http://www.youtube.com/watch?v=lOly0HwXPsa. ACF does not endorse any of the software listed on Grants.gov, and applicants are not required to use a specific type of PDF conversion software to submit an application.

NOTE: Applications submitted via www.Grants.gov will undergo a validation check. See Section IV.2. Application Submission Options for more information. The validation check can affect whether the application is accepted for review. If an application fails the Grants.gov validation check and is not resubmitted by 11:59 p.m., ET, on the due date, it will not be transmitted to ACF and will be excluded from the review. If an applicant resubmits their application to Grants.gov by 11:59 p.m., ET, on the due date and the application does not pass the validation check, it will not be transmitted to ACF and will be excluded from the review.

Required Standard Forms (SFs) and OMB-approved Forms

Standard Forms (SFs) and OMB-approved forms, such as the SF-424 application and budget forms and the SF-P/PSL (Project/Performance Site Location), are uploaded separately at Grants.gov. These forms are submitted separately from the Project Description and Appendices files. See Section IV.2. Required Forms, Assurances, and Certifications for the listing of required Standard Forms, OMB-approved forms, and required assurances and certifications.

Carefully observe the file naming conventions required by www.Grants.gov

Limit file names to 50 characters and do not use special characters (example: &,-,*,%,,/#) including
periods (.), blank spaces, and accent marks, within application form fields, and file attachment names. An underscore (_) may be used to separate a file name.

**Use only file formats supported by ACF**

It is critical that applicants submit applications using only the supported file formats listed here. While ACF supports all of the following file formats, we strongly recommend that the two application submission files (Project Description and Appendices) are uploaded as PDF documents in order to comply with the two file upload limitation. Documents in file formats that are not supported by ACF will be removed from the application and will not be used in the competitive review. This may make the application incomplete and ACF will not make any awards based on an incomplete application.

**ACF supports the following file formats:**

- Adobe PDF – Portable Document Format (.pdf)
- Microsoft Word (.doc or .docx)
- Microsoft Excel (.xls or .xlsx)
- Microsoft PowerPoint (.ppt)
- Corel WordPerfect (.wpd)
- Image Formats (.JPG, .GIF, .TIFF, or .BMP only)

**Do Not Encrypt or Password-Protect the Electronic Application Files**

If ACF cannot access submitted electronic files because they are encrypted or password protected, the affected file will be removed from the application and will not be reviewed. This removal may make the application incomplete and ACF will not make awards based on an incomplete application.

**FORMATTING FOR PAPER APPLICATION SUBMISSIONS:**

The following requirements are only applicable to applications submitted in paper format. Applicants must receive an exemption from ACF in order for a paper format application to be accepted for review. See Section IV.2. Request an Exemption from Required Electronic Application Submission later in this section under Application Submission Options for more information.

**Signatures**

An original signature of the AOR is required only on the original copy of paper format application submissions. A point of contact on matters involving the application must be identified on the SF-424 at item 8f. The point of contact, known as the Project Director or Principal Investigator, should not be identical to the person identified as the AOR.

**Format Requirements for Paper Applications**

All application materials must be submitted on 8 ½" x 11" white paper with 1-inch margins. Applications must be in two sections. The first section must contain the entire Project Description and Budget Justification, and the second section must contain all required Appendices. The pages of the two sections must be separately and sequentially numbered.

All copies of mailed or hand-delivered paper applications must be submitted in a single package. If an applicant is submitting multiple applications under a single FOA, or multiple applications under separate FOAs, each application submission must be packaged separately. The package(s) must be clearly labeled for the specific FOA it addresses by FOA title and by Funding Opportunity Number (FON).

Because each application will be duplicated, do not use or include separate covers, binders, clips, tabs, plastic inserts, maps, brochures, or any other items that cannot be processed easily on a photocopy machine with an automatic feed. Do not bind, clip, staple, or fasten in any way separate sections of the application. Applicants are advised that the copies of the application submitted, not the original, will be reproduced by the federal government for review. All application materials must be one-sided for...
Addresses for Submission of Paper Applications

See Section IV.6. Other Submission Requirements for addresses for paper format application submissions.

Page Limitations and Content of the Application for All Submission Formats:

With the exception of SFs and OMB-approved forms, the application submission in its entirety (Project Description and Appendices) is limited to 75 pages.

The Project Description (Narrative) must include the following items:

- A one page Project Summary/Abstract;
- Table of Contents;
- Outcomes Expected;
- Approach;
- Program Performance Evaluation Plan;
- Geographic Location;
- Logic Model;
- Organizational Capacity; and
- Line-Item Budget and Budget Justifications.

The appendices must include the following:

- Required Certifications and Assurances;
- Proof of Legal Status;
- A List of Organizations’ Board of Directors;
- Third Party Agreements;
- Resumes of Current Staff, and/or Position Descriptions;
- Organizational Chart of Applicant Entity and the Project;
- Letter of Agreement with Cognizant Federal Agency on Indirect Charges, if relevant;
- Letters of Support; and
- Any Other Information the Applicant Deems Relevant and Necessary.

Required Forms, Assurances, and Certifications

Applicants seeking grant or cooperative agreement awards under this announcement must submit the listed Standard Forms (SFs), assurances, and certifications with the application. All required Standard Forms, assurances, and certifications are available at ACF Funding Opportunities Forms or at the Grants.gov Forms Repository unless specified otherwise.

<table>
<thead>
<tr>
<th>Forms / Assurances / Certifications</th>
<th>Submission Requirement</th>
<th>Notes / Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>DUNS Number (Universal Identifier) and Systems for Award Management (SAM) registration..</td>
<td>A DUNS number is required of all applicants. To obtain a DUNS number, go to <a href="http://fedgov.dnb.com/webform">http://fedgov.dnb.com/webform.</a></td>
<td>A DUNS number and SAM registration are eligibility requirements for all applicants. See Section III.3. Other for information on obtaining a DUNS number and registration at <a href="http://www.sam.gov">http://www.sam.gov.</a></td>
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<tr>
<td>Management (SAM) website must be maintained throughout the application and project award period. SAM registration is available at <a href="http://www.sam.gov">http://www.sam.gov</a>.</td>
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<tr>
<td><strong>SF-424 - Application for Federal Assistance and SF-P/PSL - Project/Performance Site Location(s)</strong></td>
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<td>Submission is required for all applicants by the application due date.</td>
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<td>Required for all applications.</td>
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<tr>
<td><strong>SF-424A - Budget Information - Non-Construction Programs and SF-424B - Assurances - Non-Construction Programs</strong></td>
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<tr>
<td>Submission is required for all applicants when applying for a non-construction project. Standard Forms must be used. Forms must be submitted by the application due date.</td>
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<tr>
<td>Required for all applications when applying for a non-construction project. By signing and submitting the SF-424B, applicants are making the appropriate certification of their compliance with all federal statutes relating to nondiscrimination.</td>
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<tr>
<td><strong>Maintenance of Effort (MOE) Certification</strong></td>
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<td>An example of a standard MOE is available at <a href="https://www.acf.hhs.gov/grants-forms">https://www.acf.hhs.gov/grants-forms</a>. Submission required for all applicants.</td>
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<td>Required for all applications.</td>
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<tr>
<td><strong>Certification Regarding Lobbying</strong></td>
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<tr>
<td>Submission required of all applicants with the application package. If it is not submitted with the application package, it may also be submitted prior to the award of a grant.</td>
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<tr>
<td>Submission of this Certification is required for all applications.</td>
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<tr>
<td><strong>Certification of Filing and Payment of Federal Taxes</strong></td>
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<tr>
<td>Submission of a certification is required prior to award for grantees receiving more than $5,000,000 in Federal funding for the first budget year of a multi-year project; or for grantees receiving more than $5,000,000 in Federal funding for</td>
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<tr>
<td>Applicants are advised of the following requirement contained in Section 523 of the &quot;Departments of Labor, Health and Human Services, and Education and Related Agencies Appropriations Act, 2008,&quot; (P.L. 110-161, Division G). This requirement remains in effect: Sec. 523.</td>
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None of the funds appropriated or otherwise made available by this Act may be used to enter into a contract in an amount greater than $5,000,000 or to award a grant in excess of such amount unless the prospective contractor or grantee certifies in writing to the agency awarding the contract or grant that, to the best of its knowledge and belief, the contractor or grantee has filed all Federal tax returns required during the three years preceding the certification, has not been convicted of a criminal offense under the Internal Revenue Code of 1986, and has not, more than 90 days prior to certification, been notified of any unpaid Federal tax assessment for which the liability remains unsatisfied, unless the assessment is the subject of an installment agreement or offer in compromise that has been approved by the Internal Revenue Service and is not in default, or the assessment is the subject of a non-frivolous administrative or judicial proceeding.  [Emphasis Added]

Accordingly, if applicants request more than $5 million in Federal funds for the first budget year of a multiyear project to be funded in FY 2010, or as a multiyear project to be fully funded in FY 2010, the applicant will be required to submit a certification complying with the requirements, prior to receiving an award.

| SF-LLL - Disclosure of Lobbying Activities | If applicable, submission of this form is due at the time of application. | If any funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a member of Congress, an officer or employee of Congress, or an employee of a member of Congress in connection with this commitment providing for the United States to insure or guarantee a loan, the applicant shall complete and submit the SF-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions. |
Non-Federal Reviewers
Since ACF will be using non-federal reviewers in the review process, applicants have the option of omitting from the application copies (not the original) specific salary rates or amounts for individuals specified in the application budget as well as Social Security Numbers, if otherwise required for individuals. The copies may include summary salary information. If applicants are submitting their application electronically, ACF will omit the same specific salary rate information from copies made for use during the review and selection process.

The Project Description

Part I: The Project Description Overview

Purpose
The project description provides the majority of information by which an application is evaluated and ranked in competition with other applications for available assistance. It should address the activity for which federal funds are being requested, and should be consistent with the goals and objectives of the program as described in Section I. Funding Opportunity Description. Supporting documents should be included where they can present information clearly and succinctly. When appropriate, applicants should cite the evaluation criteria that are relevant to specific components of their project description. Awarding offices use this and other information in making their funding recommendations. It is important, therefore, that this information be included in the application in a manner that is clear and complete.

General Expectations and Instructions
Applicants should develop project descriptions that focus on outcomes and convey strategies for achieving intended performance. Project descriptions are evaluated on the basis of substance and measurable outcomes, not length. Extensive exhibits are not required. Cross-referencing should be used rather than repetition. Supporting information concerning activities that will not be directly funded by the grant or information that does not directly pertain to an integral part of the grant-funded activity should be placed in an appendix.

Part II: General Instructions for Preparing a Full Project Description

Introduction
Applicants must prepare the project description statement in accordance with the following instructions while being aware of the specified evaluation criteria in Section V.1. Criteria. The text options give a broad overview of what the project description should include while the evaluation criteria identify the measures that will be used to evaluate applications.

Letter of Intent
Applicants are strongly encouraged to notify ACF of their intention to submit an application under this announcement. Please submit the letter of intent by the deadline date listed in Section IV.3 Submission Dates and Times.

The letter of intent should include the following information: number and title of this announcement; the name and address of the applicant organization; and/or Fiscal Agent (if known); and the name, phone number, fax number and email address of a contact person.
Letter of intent information will be used to determine the number of expert reviewers needed to evaluate applications. The letter of intent is optional. Failure to submit a letter of intent will not impact eligibility to submit an application and will not disqualify an application from competitive review.

Table of Contents
List the contents of the application including corresponding page numbers. The table of contents must be single spaced and will be counted against the total page limitations.

Project Summary/Abstract
Provide a summary of the application’s project description. The summary must be clear, accurate, concise, and without reference to other parts of the application. The abstract must include a brief description of the proposed grant project including the needs to be addressed, the proposed services, and the population group(s) to be served.

Please place the following at the top of the abstract:
- Project Title
- Applicant Name
- Address
- Contact Phone Numbers (Voice, Fax)
- E-Mail Address
- Web Site Address, if applicable

The project abstract must be single-spaced, in Times New Roman 12-point font, and limited to one page in length. Additional pages will be removed and will not be reviewed.

Outcomes Expected
Identify the outcomes to be derived from the project. Outcomes should relate to the overall goals of the project as described in Section I. Funding Opportunity Description. If research is part of the proposed work, outcomes must include hypothesized results and implications of the proposed research.

The applicant must provide the following outcomes per budget year.
- The total number of completed home studies
- The total number of incomplete home studies and reason for the incomplete home studies
- The total number of completed post release services and the specific services provided

Approach
Outline a plan of action that describes the scope and detail of how the proposed project will be accomplished. Applicants must account for all functions or activities identified in the application. Describe any design or technological innovations, reductions in cost or time, or extraordinary social and/or community involvement in the project. Provide a list of organizations, cooperating entities, consultants, or other key individuals that will work on the project, along with a short description of the nature of their effort or contribution.

Cite potential obstacles and challenges to accomplishing project goals and explain strategies that will be used to address these challenges.
The applicants must provide their experience of working with immigrant population, child welfare services, child protective services, services to children with special needs and/or victims of trafficking, youth outreach, and/or other services. The applicants must outline established working partnerships with local, county, and state government entities responsible for human services in their area of operations as well as demonstrate a comprehensive plan for coordinating activities and communication between all entities including various applicants internal program components.

Applicant must provide a detailed overview of the applicant's organization, including qualifications, agency history, mission and goals, and lists of all Federal, State, or local funded grants and/or contracts received.

The applicant must provide detailed information on how the project activities are developed and services to be provided in a manner that is ethnically, culturally, and linguistically sensitive to the population to be served.

Applicant must describe how they will conduct home studies for the UAC population including how they will ensure they will meet the 30 day completion deadline.

Applicant must describe their model of services which will provide the post-release services. The applicant must include their network of service providers they intend to use to provide the requested services. The applicant must describe their ability to maintain a seamless system of care and referrals for the UAC.

Applicant must provide documented evidence/references or letters of community support and acceptance of the applicant's program. This could include established relationships with medical and mental health agencies, religious and community organizations, and State licensing offices' recommendations for serving UAC.

Applicants must facilitate the provision of all services for UAC as outlined in under Program Services in Section I. Applicants must also demonstrate their skill in managing cases focused on family reintegration and preservation that takes into account the unique challenges of undocumented immigrant populations while utilizing child welfare and social work practices.

Applicant must describe their ability to provide services in areas of the United States in which high numbers of sponsors resides.

Applicants must describe their ability to shift their capacity and services based on the particular needs of the ORR program.

Applicants must provide staffing plans which demonstrate a sound relationship between the proposed responsibilities of program staff, including Lead Post Release and Home Study Case Manager and Post Release and Home Study Case Managers and the educational and professional experience required for the position according to requirements outlined in Section I, Program Staffing Requirements.

Applicants must provide the training curriculum used for all employed staff in accordance with State licensing requirements to include elements specific to working with the UAC population, prevention and intervention in child abuse and neglect, including local reporting procedures, and staff code of conduct.

**Project Timeline and Milestones**

Provide quantitative monthly or quarterly projections of the accomplishments to be achieved for each function, or activity, in such terms as the number of people to be served and the number of activities accomplished. Data may be organized and presented as project tasks and subtasks with their corresponding timelines during the project period. For example, each project task could be assigned to a row in the first column of a grid. Then, a unit of time could be assigned to each subsequent column, beginning with the first unit (i.e., week, month, quarter) of the project and ending with the last. Shading, arrows, or other markings could be used across the applicable grid boxes or cells, representing units of time, to indicate the
approximate duration and/or frequency of each task and its start and end dates within the project period.
When accomplishments cannot be quantified by activity or function, list them in chronological order to show the schedule of accomplishments and their target dates.

Program Performance Evaluation Plan
Applicants must describe the plan for the program performance evaluation that will contribute to continuous quality improvement. The program performance evaluation should monitor ongoing processes and the progress towards the goals and objectives of the project. Include descriptions of the inputs (e.g., organizational profile, collaborative partners, key staff, budget, and other resources), key processes, and expected outcomes of the funded activities. The plan must be supported by a logic model and must explain how the inputs, processes and outcomes will be measured, and how the resulting information will be used to inform improvement of funded activities.

Applicants must describe the systems and processes that will support the organization's performance management requirements through effective tracking of performance outcomes, including a description of how the organization will collect and manage data (e.g. assigned skilled staff, data management software) in a way that allows for accurate and timely reporting of performance outcomes. Applicants must describe any potential obstacles for implementing the program performance evaluation and how those obstacles will be addressed.

Applicants must demonstrate their measures that effectively track program performances in child safety, service objectives, assistance provided, and outcomes. The applicants must demonstrate the ability to develop efficient resource strategies and maintain internal structure, control and accountability through programmatic means. Applicants must also demonstrate the ability to make regular reports as required by ORR that permit ORR to monitor and enforce the Flores Settlement Agreement, the TVPRA of 2008, Violence Against Women Reauthorization Act of 2013, Federal requirements, ORR policies and procedures, and other requirements and standards.

Applicants must demonstrate the ability to maintain a high standard of record-keeping and recording and to develop, maintain, and safeguard individual UAC and sponsor case records according to ORR instructions and procedures. The applicants must demonstrate the ability to develop a system that preserves the confidentiality of UAC information and protects the records from unauthorized use or disclosure as well as maintain records of the objectives and time frames of post-release services, measurable outcomes of referrals and resources, and reasons for the termination of services.

Geographic Location
Describe the precise location of the project and boundaries of the area to be served by the proposed project.

Logic Model
Applicants must submit a logic model for designing and managing their project. A logic model is a tool that presents the conceptual framework for a proposed project and explains the linkages among program elements. While there are many versions of the logic model, they generally summarize the logical connections among the needs that are the focus of the project, project goals and objectives, the target population, project inputs (resources), the proposed activities/processes/outputs directed toward the target population, the expected short- and long-term outcomes the initiative is designed to achieve, and the evaluation plan for measuring the extent to which proposed processes and outcomes actually occur.

Organizational Capacity
Provide the following information on the applicant organization and, if applicable, on any cooperating partners:
• Organizational charts;
• Resumes (no more than two single-spaced pages in length);
• Biographical Sketches (short narrative description);
• Financial statements adhering to Generally Accepted Accounting Principles (GAAP), if available, submit statements for up to the two most recently completed fiscal years (this requirement does not apply to start-up organizations);
• Copy or description of the applicant organization’s fiscal control and accountability procedures;
• Evidence that the applicant organization, and any partnering organizations, have relevant experience and expertise with administration, development, implementation, management, and evaluation of programs similar to that offered under this announcement;
• Evidence that each participating organization, including partners and/or subcontractors, possess the organizational capability to fulfill their role(s) and function(s) effectively;
• Child care licenses and other documentation of professional accreditation;
• Information on compliance with federal/state/local government standards;

Protection of Sensitive and/or Confidential Information
If any confidential or sensitive information will be collected during the course of the project, whether from staff (e.g., background investigations) or project participants and/or project beneficiaries, provide a description of the methods that will be used to ensure that confidential and/or sensitive information is properly handled and safeguarded. Also provide a plan for the disposition of such information at the end of the project period.

Third-Party Agreements
Third-party agreements include Memoranda of Understanding (MOU) and Letters of Commitment. General letters of support are not considered to be third-party agreements. Third-party agreements must clearly describe the project activities and support to which the third party is committing. Third-party agreements must be signed by the person in the third-party organization with the authority to make such commitments on behalf of their organization.

Provide written and signed agreements between grantees and subgrantees, or subcontractors, or other cooperating entities. These agreements must detail the scope of work to be performed, work schedules, remuneration, and other terms and conditions that structure or define the relationship.

Letters Of Support
Provide statements from community, public, and commercial leaders that support the project proposed for funding. All submissions must be included in the application package.

Plan for Oversight of Federal Award Funds
Provide a plan describing how oversight of federal funds will be ensured and how grant activities and partner(s) will adhere to applicable federal and programmatic regulations. Applicants must identify staff that will be responsible for maintaining oversight of program activities, staff, and partner(s). Applicants must describe procedures and policies used to oversee staff and/or partners/contractors.

Describe organizational records systems that relate financial data to performance data by identifying the source and application of federal funds so that they demonstrate effective control over and accountability for funds, compare outlays with budget amounts, and provide accounting records supported by source documentation.
The Project Budget and Budget Justification

All applicants are required to submit a project budget and budget justification with their application. The project budget is input on the Budget Information Standard Form, either SF-424A or SF-424C, according to the directions provided with the SFs. The budget justification consists of a budget narrative and a line-item budget detail that includes detailed calculations for "object class categories" identified on the Budget Information Standard Form.

Project budget calculations must include estimation methods, quantities, unit costs, and other similar quantitative detail sufficient for the calculation to be duplicated. If matching or cost sharing is a requirement, applicants must include a detailed listing of any funding sources identified in Block 18 of the SF-424 (Application for Federal Assistance). See the table in Section IV.2. Required Forms, Assurances, and Certifications listing the appropriate budget forms to use in this application.

Special Note: The Consolidated Appropriations Act, 2012 (Pub.L. 112-74), enacted December 23, 2011, limits the salary amount that may be awarded and charged to ACF grants and cooperative agreements. Award funds issued under this announcement may not be used to pay the salary, or any percentage of salary, to an individual at a rate in excess of Executive Level II. The Executive Level II salary of the Federal Executive Pay scale is $179,700 (http://www.opm.gov/oca/12tables/html/ex.asp). This amount reflects an individual’s base salary exclusive of fringe benefits and any income that an individual may be permitted to earn outside of the duties to the applicant organization. This salary limitation also applies to subawards/subcontracts under a ACF grant or cooperative agreement.

Provide a budget using the 424A and/or 424C, as applicable, for the first year of the proposed project. Provide a budget justification, which includes a budget narrative budget and a line-item detail, for the first year of the proposed project. The budget narrative should describe how the categorical costs are derived. Discuss the necessity, reasonableness, and allocation of the proposed costs.

For profit agencies must clearly demonstrate that they are only charging the program actual incurred costs. Service providers must include in the proposed budget cost to send staff to the annual ORR/DCS annual training.

Service providers must include fixed cost expenses within the submitted budget. The fixed cost expenses would include facility/space, utilities, and core personnel/fringe costs to include administrative staff, licensed administrators, clinical staff and case managers. It would also include additional clinical staff and case managers (at 50 percent of required ratios) so that these staff would already be trained and on board if the emergency expanded level of capacity was requested. Fixed Costs would be detailed by line-item and would support the overall infrastructure to facilitate increases in capacity.

General

Use the following guidelines for preparing the budget and budget justification. When a match or cost share is required, both federal and non-federal resources must be detailed and justified in the budget and budget narrative justification. "Federal resources" refers only to the ACF grant funds for which the applicant is applying. “Non-federal resources” are all other non-ACF federal and non-federal resources. It is suggested that budget amounts and computations be presented in a columnar format: first column, object class categories; second column, federal budget; next column(s), non-federal budget(s); and last column, total budget. The budget justification should be in a narrative form.

Personnel
Description: Costs of employee salaries and wages.
Justification: Identify the project director or principal investigator, if known at the time of application. For each staff person provide: the title; time commitment to the project in months; time commitment to the project as a percentage or full-time equivalent; annual salary; grant salary; wage rates; etc. Do not include the costs of consultants, personnel costs of delegate agencies, or of specific project(s) and/or businesses to be financed by the applicant. Contractors and consultants should not be placed under this category.

Fringe Benefits
Description: Costs of employee fringe benefits unless treated as part of an approved indirect cost rate.
Justification: Provide a breakdown of the amounts and percentages that comprise fringe benefit costs such as health insurance, Federal Insurance Contributions Act (FICA) taxes, retirement insurance, and taxes.

Travel
Description: Costs of out-of-state or overnight project-related travel by employees of the applicant organization. Do not include in-state travel or consultant travel.
Justification: For each trip show the total number of traveler(s); travel destination; duration of trip; per diem; mileage allowances, if privately owned vehicles will be used to travel out of town; and other transportation costs and subsistence allowances. If appropriate for this project, travel costs for key project staff to attend ACF-sponsored workshops/conferences/grantee orientations should be detailed in the budget.

Equipment
Description: "Equipment" means an article of nonexpendable, tangible personal property having a useful life of more than one year per unit and an acquisition cost that equals or exceeds the lesser of: (a) the capitalization level established by the organization for the financial statement purposes, or (b) $5,000. (Note: Acquisition cost means the net invoice unit price of an item of equipment, including the cost of any modifications, attachments, accessories, or auxiliary apparatus necessary to make it usable for the purpose for which it is acquired. Ancillary charges, such as taxes, duty, protective in-transit insurance, freight, and installation, shall be included in or excluded from acquisition cost in accordance with the applicant organization's regular written accounting practices.)
Justification: For each type of equipment requested applicants must provide a description of the equipment; the cost per unit; the number of units; the total cost; and a plan for use of the equipment in the project; as well as a plan for the use, and/or disposal of, the equipment after the project ends. An applicant organization that uses its own definition for equipment should provide a copy of its policy, or section of its policy, that includes the equipment definition.

Supplies
Description: Costs of all tangible personal property other than that included under the Equipment category. This includes office and other consumable supplies with a per-unit cost of less than $5,000.
Justification: Specify general categories of supplies and their costs. Show computations and provide other information that supports the amount requested.

Contractual
Description: Costs of all contracts for services and goods except for those that belong under other categories such as equipment, supplies, construction, etc. Include third-party evaluation contracts, if applicable, and contracts with secondary recipient organizations (with budget detail), including delegate agencies and specific project(s) and/or businesses to be financed by the applicant. This area is not for individual consultants.

Justification: Demonstrate that all procurement transactions will be conducted in a manner to provide, to the maximum extent practical, open, and free competition. Recipients and subrecipients, other than states that are required to use 45 CFR Part 92 procedures, must justify any anticipated procurement action that is expected to be awarded without competition and exceeds the simplified acquisition threshold fixed by 41 U.S.C. § 134 and currently set at $100,000. Recipients may be required to make pre-award review and procurement documents, such as requests for proposals or invitations for bids, independent cost estimates, etc., available to ACF.

Note: Whenever the applicant intends to delegate part of the project to another agency, the applicant must provide a detailed budget and budget narrative for each contractor/sub-contractor, by agency title, along with the same supporting information referred to in these instructions. If the applicant plans to select the contractors/sub-contractors post-award and a detailed budget is not available at the time of application, the applicant must provide information on the nature of the work to be delegated, the estimated costs, and the process for selecting the delegate agency.

Other
Description: Enter the total of all other costs. Such costs, where applicable and appropriate, may include but are not limited to: consultant costs, local travel; insurance; food (when allowable); medical and dental costs (noncontractual); professional services costs (including audit charges); space and equipment rentals; printing and publication; computer use; training costs, such as tuition and stipends; staff development costs; and administrative costs.

Justification: Provide computations, a narrative description, and a justification for each cost under this category.

Indirect Charges
Description: Total amount of indirect costs. This category should be used only when the applicant currently has an indirect cost rate approved by the Department of Health and Human Services (HHS) or another cognizant federal agency.

Justification: An applicant that will charge indirect costs to the grant must enclose a copy of the current rate agreement. If the applicant organization is in the process of initially developing or renegotiating a rate, upon notification that an award will be made, it should immediately develop a tentative indirect cost rate proposal based on its most recently completed fiscal year, in accordance with the cognizant agency's guidelines for establishing indirect cost rates, and submit it to the cognizant agency. Applicants awaiting approval of their indirect cost proposals may also request indirect costs. When an indirect cost rate is requested, those costs included in the indirect cost pool should not be charged as direct costs to the grant. Also, if the applicant is requesting a rate that is less than what is allowed under the program, the authorized representative of the applicant organization must submit a signed acknowledgement that the applicant is accepting a lower rate than allowed.

Program Income
Description: The estimated amount of income, if any, expected to be generated from this project. Program income includes, but is not limited to, income from fees for services performed, the use or rental of real or personal property acquired under federally-funded projects, the sale of commodities or items fabricated under an award, license fees and royalties on patents and copyrights, and interest on loans made with award funds.

Justification: Describe the nature, source, and anticipated use of program income in the budget or refer to the pages in the application that contain this information.

Paperwork Reduction Disclaimer
As required by the Paperwork Reduction Act of 1995, 44 U.S.C. §§ 3501-3521, the public reporting burden for the Project Description is estimated to average 60 hours per response, including the time for reviewing instructions, gathering and maintaining the data needed, and reviewing the collection information. The Project Description information collection is approved under OMB control number 0970-0139, which expires 10/31/2015. An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless it displays a currently valid OMB control number.

Application Submission Options


- Additional guidance on the submission of electronic applications can be found at [http://www.grants.gov/applicants/get_registered.jsp](http://www.grants.gov/applicants/get_registered.jsp).
- If applicants encounter any technical difficulties in using [www.Grants.gov](http://www.grants.gov), contact the Grants.gov Contact Center at: 1-800-518-4726, or by email at [support@grants.gov](mailto:support@grants.gov), to report the problem and obtain assistance. Hours of Operation: 24 hours a day, 7 days a week. The Grants.gov Contact Center is closed on federal holidays.
- Applicants should always retain Grants.gov Contact Center service ticket number(s) as they may be needed for future reference.
- **Contact with the Grants.gov Contact Center prior to the listed application due date and time does not ensure acceptance of an application. If difficulties are encountered, the Grants Management Officer listed in Section VII. Agency Contacts will determine whether the submission issues are due to Grants.gov system errors or user error.**

Application Validation at www.Grants.gov

After an application has been successfully submitted to [www.Grants.gov](http://www.Grants.gov), it still must pass a series of validation checks. After an application is submitted, Grants.gov generates a submission receipt via email and also sets the application status to "Received." This receipt verifies that the application has been successfully delivered to the Grants.gov system.

Next, Grants.gov verifies the submission is valid by ensuring it does not contain viruses, the opportunity is still open, and the applicant login and applicant DUNS number match. If the submission is valid, Grants.gov generates a submission validation receipt via email and sets the application status to "Validated."

If the application is not validated, the application status is set to "Rejected." The system sends a rejection email notification to the applicant and the applicant must re-submit the application package. See "What to Expect After Submitting" at [www.Grants.gov](http://www.Grants.gov) for more information.

Each time an application is submitted, or resubmitted, via [www.Grants.gov](http://www.Grants.gov), the application will receive a new date and time stamp. Only those applications with on-time date and time stamps that result in a validated application, which are transmitted to ACF, will be acknowledged.
Applicants will be provided with an acknowledgement from Grants.gov that the submitted application package has passed, or failed, a series of checks and validations. Applications that are submitted on time that fail the validation check will not be transmitted to ACF and will not be acknowledged.

**Request an Exemption from Required Electronic Application Submission**

ACF recognizes that some applicants may have limited or no Internet access, and/or limited computer capacity, which may prohibit them from uploading large files at [www.Grants.gov](http://www.Grants.gov). To accommodate such applicants, ACF offers an exemption from required electronic submission. The exemption will allow applicants to submit hard copy, paper applications by hand-delivery, applicant courier, overnight/express mail couriers, or by other representatives of the applicant.

To receive an exemption from required electronic application submission, applicants must submit a written request to ACF that must state that the applicant qualifies for the exemption for one of the two following reasons:

- Lack of Internet access or Internet connection, or

Applicants may request and receive the exemption from required electronic application submission by either:

- Submitting an email request to electronicappexemption@acf.hhs.gov, or
- Sending a written request to the Office of Grants Management Contact listed in Section VII. Agency Contacts in this announcement.

Requests for exemption from required electronic application submission will be acknowledged with an approval or disapproval. Requests that do not state one of the two listed reasons will not be approved.

An exemption is applicable to all applications submitted by the applicant organization during the Federal Fiscal Year (FFY) in which it is received. Applicants need only request an exemption once in a FFY. Applicants must request a new exemption from required electronic submission for any succeeding FFY.

**Please Note:** electronicappexemption@acf.hhs.gov may only be used to request an exemption from required electronic submission. All other inquiries must be directed to the appropriate Agency Contact listed in Section VII. of this announcement. Queries or requests submitted to this email address for any reason other than a request for an exemption from electronic application submission will not be acknowledged or answered.

All exemption requests must include the following information:

- Funding Opportunity Announcement Title,
- Funding Opportunity Number (FON),
- The listed Catalog of Federal Domestic Assistance (CFDA) number,
- Name of Applicant Organization and DUNS Number,
- AOR name and contact information,
- Name and contact information of person to be contacted on matters involving the application (i.e., the Point of Contact), and
- The reason for which the applicant is requesting an exemption from electronic application submission. The request for exemption must state one of the following two reasons: 1) lack of Internet access or Internet connection; or 2) lack of computer capacity that prevents uploading large documents (files) to the Internet.

**Exemption requests must be received by ACF no later than two weeks before the application due date,** that is, 14 calendar days prior to the application due date listed in the Overview and in Section IV.3.
Submission Dates and Times. If the fourteenth calendar day falls on a weekend or federal holiday, the due date for receipt of an exemption request will move to the next federal business day that follows the weekend or federal holiday.

Applicants may refer to Section VIII. Other Information for a checklist of application requirements that may be used in developing and organizing application materials. Details concerning acknowledgment of received applications are available in Section IV.3. Submission Dates and Times of this announcement.

Paper Format Application Submission

An exemption is now required for the submission of paper applications. See the preceding section on "Request an Exemption from Required Electronic Application Submission."

Applicants with exemptions that submit their applications in paper format, by mail or delivery, must submit one original and two copies of the complete application with all attachments. The original and each of the two copies must include all required forms, certifications, assurances, and appendices, be signed by the AOR, and be unbound. The original copy of the application must have original signature(s). See Section IV.6. of this announcement for address information for paper format application submissions.

Applications may refer to Section VIII. Other Information for a checklist of application requirements that may be used in developing and organizing application materials. Details concerning acknowledgment of received applications are available in Section IV.3. Submission Dates and Times in this announcement.

IV.3. Submission Dates and Times

Due Date for Letter of Intent
Due Date for Letter of Intent: 06/24/2013
Due Date for Applications: 08/13/2013

Explanation of Due Dates
The due date for receipt of applications is listed in the Overview section and in this section. See Section III.3. Application Disqualification Factors.

Electronic Applications
The deadline for submission of electronic applications via www.Grants.gov is 11:59 p.m., ET, on the due date. Electronic applications submitted at 12:00 a.m., ET, on the day after the due date will be considered late and will be disqualified from competitive review and from funding under this announcement.

Applicants are required to submit their applications electronically via www.Grants.gov unless they received an exemption through the process described in Section IV.2. Request an Exemption from Required Electronic Application Submission.

ACF does not accommodate transmission of applications by email or facsimile.


Applications submitted to www.Grants.gov at any time during the open application period prior to the due date and time that fail the Grants.gov validation check will not be received at ACF. These applications will not be acknowledged.

Mailed Paper Format Applications
The deadline for mailed paper applications is 4:30 p.m., ET, on the due date. Mailed paper applications received after the due date and deadline time will be considered late and will be disqualified from competitive review and from funding under this announcement.
Paper format application submissions will be disqualified if the applicant organization has not received an exemption through the process described in Section IV.2. Request an Exemption from Required Electronic Application Submission.

Hand-Delivered Paper Format Applications

Applications that are hand-delivered by applicants, applicant couriers, by overnight/express mail couriers, or other representatives of the applicant must be received on, or before, the due date listed in the Overview and in this section. These applications must be delivered between the hours of 8:00 a.m. and 4:30 p.m., ET, Monday through Friday (excluding federal holidays). Applications should be delivered to the address provided in Section IV.6. Other Submission Requirements.

Hand-delivered paper applications received after the due date and deadline time will be considered late and will be disqualified from competitive review and from funding under this announcement.

Hand-delivered paper format application submissions will be disqualified if the applicant organization has not received an exemption through the process described in Section IV.2. Request an Exemption from Required Electronic Application Submission.

No appeals will be considered for applications classified as late under the following circumstances:

- Applications submitted electronically via www.Grants.gov are considered late when they are dated and time-stamped after the deadline of 11:59 p.m., ET, on the due date.
- Paper format applications received by mail or hand-delivery after 4:30 p.m., ET, on the due date will be classified as late and will be disqualified.
- Paper format applications received from applicant organizations that were not approved for an exemption from required electronic application submission under the process described in Section IV.2. Request an Exemption from Required Electronic Submission will be disqualified.

Extensions and/or Waiving Due Date and Receipt Time Requirements

ACF may extend an application due date and receipt time when circumstances make it impossible for applicants to submit their applications on time. These events include natural disasters (floods, hurricanes, tornados, etc.), or when there are widespread disruptions of electrical service, or mail service, or in other rare cases. The determination to extend or waive due date and/or receipt time requirements rests with the Grants Management Officer listed as the Office of Grants Management Contact in Section VII. Agency Contacts.


Applicants will receive an initial email upon submission of their application to www.Grants.gov. This email will provide a Grants.gov Tracking Number. Applicants should refer to this tracking number in all communication with Grants.gov. The email will also provide a date and time stamp, which serves as the official record of application's submission. Receipt of this email does not indicate that the application is accepted or that is has passed the validation check.

Applicants will be provided with an acknowledgement from www.Grants.gov that the submitted application package has passed, or failed, a series of checks and validations. Applications that are submitted on time that fail the validation check will not be transmitted to ACF and will not be acknowledged.


Acknowledgement from ACF of an electronic application's submission:

Applicants will be sent additional email(s) from ACF acknowledging that the application has been retrieved from www.Grants.gov by ACF. Receipt of these emails is not an indication that the application is accepted for competition.
Acknowledgement from ACF of receipt of a paper format application

ACF will not provide acknowledgement of receipt of hard copy application packages submitted via mail or courier services.

IV.4. Intergovernmental Review of Federal Programs

This program is not subject to Executive Order (E.O.) 12372, "Intergovernmental Review of Federal Programs," or 45 CFR Part 100, "Intergovernmental Review of Department of Health and Human Services Programs and Activities." No action is required of applicants under this announcement with regard to E.O. 12372.

IV.5. Funding Restrictions

Costs of organized fund raising, including financial campaigns, endowment drives, solicitation of gifts and bequests, and similar expenses incurred solely to raise capital or obtain contributions, are considered unallowable costs under grants or cooperative agreements awarded under this funding opportunity announcement.

Note: Costs incurred for grant application preparation are not considered allowable costs under an award and may not be included in the project budget or budget justification.

Grant awards will not allow reimbursement of pre-award costs.

Construction is not an allowable activity or expenditure under this grant award.

Purchase of real property is not an allowable activity or expenditure under this grant award.

IV.6. Other Submission Requirements

Submit paper applications to one of the following addresses. See Section IV.2. Request an Exemption from Required Electronic Application Submission.

Submission By Mail
Robin Bunch
Administration for Children and Families
Office of Grants Management, 6th Floor East
Division of Discretionary Grants
370 L'Enfant Promenade SW
Washington, DC 20024

Hand Delivery
Robin Bunch
Administration for Children and Families
Office of Grants Management, 6th Floor East
Division of Discretionary Grants
901 D ST SW 6th Floor East
Washington, DC 20047
Electronic Submission
See Section IV.2 for application requirements and for guidance when submitting applications electronically via http://www.Grants.gov.
For all submissions, see Section IV.3 for information on due dates and times.

V. Application Review Information

V.1. Criteria

**Please note:** Reviewers will not access, or review, any materials that are not part of the application documents. This includes information accessible on websites via hyperlinks that are referenced, or embedded, in the application. Though an application may include web links, or embedded hyperlinks, reviewers will not review this information as it is not considered to be part of the application documents. Nor will the information on websites be taken into consideration in scoring of evaluation criteria presented in this section. Reviewers will evaluate and score an application based on the documents that are presented in the application and will not refer to, or access, external links during the objective review.

Applications competing for financial assistance will be reviewed and evaluated using the criteria described in this section. The corresponding point values indicate the relative importance placed on each review criterion. Points will be allocated based on the extent to which the application proposal addresses each of the criteria listed. Applicants should address these criteria in their application materials, particularly in the project description and budget justification, as they are the basis upon which competing applications will be judged during the objective review. The required elements of the project description and budget justification may be found in Section IV.2 of this announcement.

**Program Location**

**Maximum Points: 15**

The application will be reviewed for information regarding the geographic location and community services to adequately support program services by assessing the following:

- Applicant is able to provide services in a demonstrated high sponsor residence area/s. (0-5 points)
- Applicant provides documented evidence/references or letters of local community support and acceptance of the applicant's program. This could include established relationships with medical and mental health agencies, religious and community organizations, and State licensing offices' recommendations for serving UAC. (0-5 points)
- Application provides detailed information regarding type of State license, if applicable. Any and all documented State licensing allegations/concerns must be reported. (0-5 points)

**Organizational Capacity**

**Maximum Points: 25**

The application will be reviewed for the capacity of the organization to adequately develop and manage a follow-up services program by assessing the following:

- The organization has experience in the provision of child welfare services, child protective services, services to children with special needs and/or victims of trafficking, youth outreach, and/or other social services. Demonstration of organizational experience working directly with UAC or cross cultural/international or related services to children from various cultural backgrounds, various language capabilities, and special needs, including vulnerability to human trafficking. (0-10 points)
- A comprehensive overview of the applicant's organization, including qualifications, history, organizational mission and goals, and lists of all Federal, State, or local funded grants and/or
contracts received. (0-3 points)

- A clear organizational structure outlining lines of authority and supervision. (0-3 points)
- Staffing plans demonstrate a sound relationship between the proposed responsibilities of program staff, including Lead Post Release and Home Study Case Manager and Post Release and Home Study Case Managers and the educational and professional experience required for the position according to requirements outlined in Section I, Program Staffing Requirements. (0-3 points)
- A comprehensive plan for coordination of activities and communication between the various applicant's internal program components and with other community and governmental agencies. (0-3 points)
- A comprehensive staff training curriculum which includes elements specific to working with the UAC population, prevention and intervention in child abuse and neglect, including local reporting procedures, and staff code of conduct. (0-3 points)

**Approach**  

**Maximum Points: 35**

1. The application proposes a sound technical approach for the Home Studies and Post Release Services Program: (0-15 points)

   - The applicant's response and accompanying documentation supporting its ability to provide the required program services indicated in the Program Services of Section I.
   - The applicant describes experience and documentation supporting their ability to provide appropriate case management services for UAC population.
   - The applicants demonstrate skill in managing cases focused on family reintegration and preservation, taking into account the unique challenges of undocumented immigrant populations in the program design and service provision.
   - Applicants must demonstrate a knowledge of immigrant populations and community resources that will serve the needs of UAC and their sponsors.
   - Applicants must demonstrate an ability to adjust case capacity based on the particular needs of the program.

2. The project description is clear and complete to include a timeline specific and measurable goals and objectives of each project activity. The project narrative of the application presents a clear statement of work to be undertaken and objectives for proposed work. (0-20 points)

   - Service delivery is described in a manner that is sensitive to the culture, native language, and special needs of UAC.
   - The extent to which the applicant's program design demonstrates that it is appropriate for the undocumented immigrant youth and sponsors.
   - The application will be reviewed for a clear and concise presentation of the logic model. The logic model should address the project goals and objectives, target population, program resources and activities, and the program's evaluation plan.

**Program Performance Evaluation Plan**  

**Maximum Points: 10**

The application will be reviewed for evidence of the organization's capacity to manage proper documentation and reporting with regard to the proposed program, including internal accountability and plan for monitoring of performance through evaluation and other measures. Evidence of the following should be provided:

- Effective and resource-efficient strategies for programmatic control, predictability, and accountability as evidenced by the program design.
- Evaluation methodology based on performance. Focus will be placed on child safety, service objectives, assistance provided, and measurable outcomes.
- Applicants should demonstrate measures that effectively track performance in this area.
An effective plan for developing and maintaining internal structure, control, and accountability through programmatic means.

Ability to maintain adequate records, including client files, medical files, financial files and personnel files.

Ability to make regular reports as required by ORR that permit ORR to monitor and enforce the Flores Settlement Agreement, the Trafficking Victims Protection Reauthorization Act of 2008, Violence Against Women Reauthorization Act of 2013, Federal requirements, ORR policies and procedures and other requirements and standards.

Ability to implement and maintain an internal ORR client computer database system.

### Budget and Budget Justification

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1. The applicant includes a detailed budget in which personnel, direct and operating costs are reasonable for the project activities. The explanations of the calculations sufficiently show that these costs are necessary to successfully implement the project. The budget is reasonable and appropriate for the project and it is consistent with the narrative portion of the application. (0-7 points)

2. The budget is clearly outlined and aligned with the project proposal and includes a narrative justification for the amount requested. (0-8 points)

- Structure in defining and calculating fixed costs that will allow the infrastructure to expand and contract based on the rate of UAC apprehensions (0-4 points)
- The applicant's description of an internal financial monitoring system that demonstrates structure and accountability. (0-1 point)
- The extent to which the applicant and any subcontractor(s) have demonstrated effective fiscal management and accountability. (0-1 point)
- A plan for overall fiscal and program management and accountability. A discussion of most recent audit and findings should be included. (0-1 point)
- The budget includes all required items including travel expenses (airfare, lodging, per diem) for staff to attend an ORR/DCS conference. (0-1 point)

### V.2. Review and Selection Process

No grant award will be made under this announcement on the basis of an incomplete application. No grant award will be made to an applicant or sub-recipient that does not have a DUNS number ([www.dbn.com](http://www.dbn.com)) and an active registration at SAM ([www.sam.gov](http://www.sam.gov)). See Section III.3. Other.

### Initial ACF Screening

Each application will be screened to determine whether it meets one of the following disqualification criteria as described in Section III.3. Application Disqualification Factors:

- Applications that are designated as late according to Section IV.3. Submission Dates and Times,
- Applications that are submitted in paper format without prior approval of an exemption from required electronic submission (Section IV.2. Request an Exemption from Required Electronic Application Submission), or
- Applications with requests that exceed the award ceiling stated in Section II. Award Information.

For those applications that have been disqualified under the initial ACF screening, notice will be provided by postal mail or by email. See Section IV.3. Explanation of Due Dates for information on Grants.gov's and ACF's acknowledgment of received applications.

### Objective Review and Results
Applications competing for financial assistance will be reviewed and evaluated by objective review panels using the criteria described in Section V.1. Criteria of this announcement. Each panel is composed of experts with knowledge and experience in the area under review. Generally, review panels include three reviewers and one chairperson.

Results of the competitive objective review are taken into consideration by ACF in the selection of projects for funding; however, objective review scores and rankings are not binding. They are one element in the decision-making process.

ACF may elect not to fund applicants with management or financial problems that would indicate an inability to successfully complete the proposed project. Applications may be funded in whole or in part. Successful applicants may be funded at an amount lower than that requested. ACF reserves the right to consider preferences to fund organizations serving emerging, unserved, or under-served populations, including those populations located in pockets of poverty. ACF will also consider the geographic distribution of federal funds in its award decisions.

ACF may refuse funding for projects with what it regards as unreasonably high start-up costs for facilities or equipment, or for projects with unreasonably high operating costs.

Please refer to Section IV.2. of this announcement for information on non-federal reviewers in the review process.

Approved but Unfunded Applications

Applications recommended for approval that were not funded under the competition because of the lack of available funds may be held over by ACF and reconsidered in a subsequent review cycle if a future competition under the program area is planned. These applications will be held over for a period of up to one year and will be re-competed for funding with all other competing applications in the next available review cycle. For those applications that have been deemed as approved but unfunded, notice will be given of such determination by postal mail.

V.3. Anticipated Announcement and Award Dates

Announcement of awards and the disposition of applications will be provided to applicants at a later date.

VI. Award Administration Information

VI.1. Award Notices

Successful applicants will be notified through the issuance of a Notice of Award (NOA) that sets forth the amount of funds granted, the terms and conditions of the grant, the effective date of the grant, the budget period for which initial support will be given, the non-federal share to be provided (if applicable), and the total project period for which support is contemplated. The NOA will be signed by the Grants Officer and transmitted via postal mail or email. Following the finalization of funding decisions, organizations whose applications will not be funded will be notified by letter signed by the cognizant Program Office head. Any other correspondence that announces to a Principal Investigator, or a Project Director, that an application was selected is not an authorization to begin performance.

Project costs that are incurred prior to the receipt of the NoA are at the recipient's risk and may be reimbursed only to the extent that they are considered allowable as approved pre-award costs. Information on allowable pre-award costs and the time period under which they may be incurred is available in Section
IV.5. Funding Restrictions

VI.2. Administrative and National Policy Requirements

Awards issued under this announcement are subject to the uniform administrative requirements and cost principles of 45 CFR Part 74 (Awards And Subawards To Institutions Of Higher Education, Hospitals, Other Nonprofit Organizations, And Commercial Organizations) or 45 CFR Part 92 (Grants And Cooperative Agreements To State, Local, And Tribal Governments). The Code of Federal Regulations (CFR) is available at http://www.gpo.gov.

An application funded with the release of federal funds through a grant award does not constitute, or imply, compliance with federal regulations. Funded organizations are responsible for ensuring that their activities comply with all applicable federal regulations.

Prohibition Against Profit

Grantees are subject to the limitations set forth in 45 CFR Part 74, Subpart E-Special Provisions for Awards to Commercial Organizations (45 CFR § 74.81_Prohibition against profit), which states that, "...no HHS funds may be paid as profit to any recipient even if the recipient is a commercial organization. Profit is any amount in excess of allowable direct and indirect costs."

Equal Treatment for Faith-Based Organizations

Grantees are also subject to the requirements of 45 CFR § 87.1(c), Equal Treatment for Faith-Based Organizations, which says, "Organizations that receive direct financial assistance from the [Health and Human Services] Department under any Department program may not engage in inherently religious activities such as worship, religious instruction, or proselytization, as part of the programs or services funded with direct financial assistance from the Department." Therefore, organizations must take steps to completely separate the presentation of any program with religious content from the presentation of the Federally funded program by time or location in such a way that it is clear that the two programs are separate and distinct. If separating the two programs by time but presenting them in the same location, one program must completely end before the other program begins.

A faith-based organization receiving HHS funds retains its independence from federal, state, and local governments, and may continue to carry out its mission, including the definition, practice, and expression of its religious beliefs. For example, a faith-based organization may use space in its facilities to provide secular programs or services funded with federal funds without removing religious art, icons, scriptures, or other religious symbols. In addition, a faith-based organization that receives federal funds retains its authority over its internal governance, and it may retain religious terms in its organization's name, select its board members on a religious basis, and include religious references in its organization's mission statements and other governing documents in accordance with all program requirements, statutes, and other applicable requirements governing the conduct of HHS-funded activities.

Regulations pertaining to the Equal Treatment for Faith-Based Organizations, which includes the prohibition against federal funding of inherently religious activities, Understanding the Regulations Related to the Faith-Based and Neighborhood Partnerships Initiative" are available at http://www.hhs.gov/partnerships/about/regulations/. Additional information, resources, and tools for faith-based organizations is available through The Center for Faith-based and Neighborhood Partnerships website at http://www.hhs.gov/partnerships/index.html and at the Capacity Building Toolkits for Faith-based and Community Organizations.
Award Term and Condition under the Trafficking Victims Protection Act of 2000

Awards issued under this announcement are subject to the requirements of Section 106 (g) of the Trafficking Victims Protection Act of 2000, as amended (22 U.S.C. § 7104). For the full text of the award term, go to http://www.acf.hhs.gov/grants/award-term-and-condition-for-trafficking-in-persons. If you are unable to access this link, please contact the Grants Management Contact identified in Section VII. Agency Contacts of this announcement to obtain a copy of the term.

Requirements for Drug-Free Workplace

The Drug-Free Workplace Act of 1988 (41 U.S.C. §§ 8101-8106) requires that all organizations receiving grants from any federal agency agree to maintain a drug-free workplace. By signing the application, the Authorizing Official agrees that the grantee will provide a drug-free workplace and will comply with the requirement to notify ACF if an employee is convicted of violating a criminal drug statute. Failure to comply with these requirements may be cause for debarment. Government-wide requirements for Drug-Free Workplace for Financial Assistance are found in 2 CFR part 182; HHS implementing regulations are set forth in 2 CFR § 382.400. All recipients of ACF grant funds must comply with the requirements in Subpart B - Requirements for Recipients Other Than Individuals, 2 CFR § 382.225. The rule is available at Requirements for Drug-Free Workplace.

Debarment and Suspension

HHS regulations published in 2 CFR Part 376 implement the governmentwide debarment and suspension system guidance (2 CFR Part 180) for HHS' non-procurement programs and activities. "Non-procurement transactions" include, among other things, grants, cooperative agreements, scholarships, fellowships, and loans. ACF implements the HHS Debarment and Suspension regulations as a term and condition of award. Grantees may decide the method and frequency by which this determination is made and may check the Excluded Parties List System (EPLS) located at https://www.sam.gov/, although checking the EPLS is not required. More information is available at https://www.acf.hhs.gov/grants-forms.

Pro-Children Act

The Pro-Children Act of 2001, 20 U.S.C. §§ 7181 through 7184, imposes restrictions on smoking in facilities where federally funded children's services are provided. HHS grants are subject to these requirements only if they meet the Act's specified coverage. The Act specifies that smoking is prohibited in any indoor facility (owned, leased, or contracted for) used for the routine or regular provision of kindergarten, elementary, or secondary education or library services to children under the age of 18. In addition, smoking is prohibited in any indoor facility or portion of a facility (owned, leased, or contracted for) used for the routine or regular provision of federally funded health care, day care, or early childhood development, including Head Start services to children under the age of 18. The statutory prohibition also applies if such facilities are constructed, operated, or maintained with federal funds. The statute does not apply to children's services provided in private residences, facilities funded solely by Medicare or Medicaid funds, portions of facilities used for inpatient drug or alcohol treatment, or facilities where WIC coupons are redeemed. Failure to comply with the provisions of the law may result in the imposition of a civil monetary penalty of up to $1,000 per violation and/or the imposition of an administrative compliance order on the responsible entity.

HHS Grants Policy Statement

The HHS Grants Policy Statement (HHS GPS) is the Department of Health and Human Services' single policy guide for discretionary grants and cooperative agreements. ACF grant awards are subject to the
requirements of the HHS GPS, which covers basic grants processes, standard terms and conditions, and points of contact, as well as important agency-specific requirements. Appendices to the HHS GPS include a glossary of terms and a list of standard abbreviations for ease of reference. The general terms and conditions in the HHS GPS will apply as indicated unless there are statutory, regulatory, or award-specific requirements to the contrary that are specified in the Notice of Award (NoA). The HHS GPS is available at [https://www.acf.hhs.gov/](https://www.acf.hhs.gov/).

**Freedom of Information Act (FOIA)**

Applications funded by federal grant programs are subject to disclosure under the Freedom of Information Act (FOIA), 5 U.S.C. § 552, and are frequently requested under the FOIA. In accordance with the FOIA requirement to proactively disclose frequently requested materials at 5 U.S.C. § 552(a)(2)(D), and as part of on-going efforts to promote openness in government programs, ACF will post some of the top-ranked applications funded under this FOA in its online FOIA Reading Room at [http://www.acf.hhs.gov/e-reading-room](http://www.acf.hhs.gov/e-reading-room). As required under the FOIA, each of the top-ranked applications will receive appropriate redaction of specific information to protect personal privacy and competitively sensitive commercial information. Applications chosen for posting to the FOIA Reading Room will be placed on the internet website without further notice to the applicants.

**Other Administrative and National Policy Requirements**

The U.S. Government is opposed to prostitution and related activities, which are inherently harmful and dehumanizing, and contribute to the phenomenon of trafficking in persons. U.S. non-governmental organizations, and their sub-grantees, cannot use U.S. Government funds to lobby for, promote, or advocate the legalization or regulation of prostitution as a legitimate form of work. It is the responsibility of the primary grantee to ensure these criteria are met by its sub-grantees. Accordingly, the grant application must ensure that no monies, if awarded, will be used for these unallowable purposes.

**VI.3. Reporting**

Grantees under this funding opportunity announcement will be required to submit performance progress and financial reports periodically throughout the project period. The frequency of required reporting is listed later in this section. Final reports may be submitted in hard copy to the Grants Management Office Contact listed in *Section VII. Agency Contacts* of this announcement. Instructions on submission of reports electronically will be provided with award documents.

**Performance Progress Reports (PPR)**

Notice of Award documents will inform grantees of the appropriate performance progress report form or format to use. Grantees should consult their Notice of Award documents to determine the appropriate performance progress report format required under their award. Performance progress reports are due 30 days after the end of the reporting period.

Final program performance reports are due 90 days after the close of the project period. For awards that implement the use of the SF-PPR, that form may be found under "Reporting" at [https://www.acf.hhs.gov/grants-forms](https://www.acf.hhs.gov/grants-forms).

**Federal Financial Reports (FFR)**

As of February 1, 2011, HHS began the transition from use of the SF-269, Financial Status Report (Short Form or Long Form) to the use of the SF-425 Federal Financial Report for expenditure reporting. SF-269s will no longer be accepted for expenditure reports due after that date. If an SF-269 is submitted, the ACF
will return it and require the recipient to complete the SF-425.

The transition strategy is allowing individual HHS Operating Divisions to select--from a limited number of options--the approach that best fits their programs and business process. This transition does not affect completion or submission of the cash reporting to the HHS Division of Payment Management's Payment Management System (PMS). The primary features of this transition for recipients are that OPDIVs that previously required electronic submission of the SF-269 will receive the SF-425 expenditure reports electronically and, until further notice, OPDIVs that have been receiving expenditure reports in hard copy will continue to do so.

All expenditure reports will be due on one of the standard due dates by which cash reporting is required to be submitted to PMS or at the end of a calendar quarter as determined by the Operating Division. As a result, a recipient that receives awards from more than one OPDIV may be subject to more than one approach, but will not be required to change its current means of submission or be subjected to more than eight standard due dates.

Beginning with budget periods which end from January 1 - March 31, 2011, and for all budget periods thereafter, all affected ACF grantees will be required to submit an SF-425 report as frequently as is required in the terms and conditions of their award using due dates for reports to PMS.

<table>
<thead>
<tr>
<th>For budget periods ending in the months of:</th>
<th>The FFR (SF-425) is due to ACF on:</th>
</tr>
</thead>
<tbody>
<tr>
<td>January 01 through March 31</td>
<td>April 30</td>
</tr>
<tr>
<td>April 01 through June 30</td>
<td>July 30</td>
</tr>
<tr>
<td>July 01 through September 30</td>
<td>October 30</td>
</tr>
<tr>
<td>October 01 through December 31</td>
<td>January 30</td>
</tr>
</tbody>
</table>

Fillable versions of the SF-425 form in Adobe PDF and MS-Excel formats, along with instructions, are available at [http://www.whitehouse.gov/omb/grants_forms](http://www.whitehouse.gov/omb/grants_forms), [www.forms.gov](http://www.forms.gov), and on at [https://www.acf.hhs.gov/grants-forms](https://www.acf.hhs.gov/grants-forms). Further instructions will be provided, as necessary, with award terms and conditions that will address specific reporting periods and due dates on an award-by-award basis.

For planning purposes, ACF reporting periods for awards made under this announcement are as follows:

- Program Progress Reports: Quarterly
- Financial Reports: Semi-Annually

Awards issued as a result of this funding opportunity may be subject to the Transparency Act subaward and executive compensation reporting requirements of 2 CFR Part 170. See ACF's Award Term for Federal Financial Accountability and Transparency Act (FFATA) Subaward and Executive Compensation Reporting Requirement implementing this requirement and additional award applicability information at [https://www.acf.hhs.gov/grants/discretionary-competitive-grants](https://www.acf.hhs.gov/grants/discretionary-competitive-grants).
SF-428 Tangible Property Report and SF-429 Real Property Status Report

As of April 1, 2012, the Administration for Children and Families has been requiring the use of the SF-428 (Tangible Personal Property Form) as well as the SF-429 (Real Property Status Report).

The **SF-428** is a standard form used by awarding agencies to collect information related to tangible personal property (equipment and supplies) when required by a federal financial assistance award. The form consists of the cover sheet, SF-428, and three attachments to be used as required: Annual Report; Final (Award Closeout) Report and a Disposition Request/Report. A Supplemental Sheet, SF-428S, may be used to provide detailed individual item information.

The **SF-429** is a standard report used by recipients of federal financial assistance to report real property status (Attachment A) or to request agency instructions on real property (Attachments B, C) that has been/will be provided as Government Furnished Property (GFP) or acquired (i.e., purchased or constructed) in whole or in part under a federal financial assistance award (i.e., grant, cooperative agreement, etc.). This includes real property that was improved using federal funds and real property that was donated to a federal project in the form of a match or cost share donation. This report is used for awards that establish a federal Interest on real property.

Beginning with budget periods ending September 30, 2012, and for all budget periods thereafter, all ACF grantees are required to submit (as applicable) an SF-428 and SF-429 report as frequently as required in the terms and conditions of their award(s).

The forms are available at [http://www.whitehouse.gov/omb/grants_forms](http://www.whitehouse.gov/omb/grants_forms).

**VII. Agency Contacts**

**Program Office Contact**

Sarah Viola  
Administration for Children and Families  
Office of Refugee Resettlement  
Division of Children's Services  
Aerospace  
370 L'enfant Promenade SW  
Washington, DC 20024  
Phone: (202) 401-4832  
Email: Sarah.Viola@acf.hhs.gov

**Office of Grants Management Contact**

Robin Bunch  
Department of Health and Human Services  
Administration for Children and Families  
Office of Grants Management/Division of Discretionary Grants  
370 L'enfant Promenade SW 6th FL East  
Washington, DC 20024  
Phone: (202) 401-5513
Federal Relay Service:
Hearing-impaired and speech-impaired callers may contact the Federal Relay Service for assistance at 1-800-877-8339 (TTY - Text Telephone or ASCII - American Standard Code For Information Interchange).

VIII. Other Information

Reference Websites


All required Standard Forms (SF), assurances, and certifications are available on the ACF Grants-Forms page at https:// www.acf.hhs.gov /grants -forms.


Versions of other Standard Forms (SF) are available on the Office of Management and Budget (OMB) Grants Management Forms web site at http:// www. whitehouse.gov /omb /grants_forms/.

For information regarding accessibility issues, visit the Grants.gov Accessibility Compliance Page at http:// www07.grants.gov /aboutgrants / accessibility_compliance.jsp.


Application Checklist

Applicants may use the checklist below as a guide when preparing your application package.

<table>
<thead>
<tr>
<th>What to Submit</th>
<th>Where Found</th>
<th>When to Submit</th>
</tr>
</thead>
</table>

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<table>
<thead>
<tr>
<th>Section Title</th>
<th>Content</th>
<th>Submission Details</th>
</tr>
</thead>
<tbody>
<tr>
<td>Third-Party Agreements</td>
<td>Referenced in <em>Section IV.2. Project Description</em>.</td>
<td>If available, submission is due by the application due date found in the <em>Overview</em> and in <em>Section IV.3</em>. If not available at the time of application submission, due by the time of award.</td>
</tr>
<tr>
<td>The Project Description</td>
<td>Referenced in <em>Section IV.2. The Project Description</em>.</td>
<td>Submission is due by the application due date found in the <em>Overview</em> and in <em>Section IV.3. Submission Dates and Times</em>.</td>
</tr>
<tr>
<td>The Project Budget and Budget Justification</td>
<td>Referenced in <em>Section IV.2. The Project Budget and Budget Justification</em> of the announcement.</td>
<td>Submission of the Project Budget is required on the appropriate Standard Form (424A or 424C) is due by the application due date found in the <em>Overview</em> and in <em>Section IV.3. Submission Dates and Times</em>.</td>
</tr>
<tr>
<td>Logic Model</td>
<td>Referenced in <em>Section IV.2. The Project Description</em>.</td>
<td>Submission is due with the application package by the application due date found in the <em>Overview</em> and in <em>Section IV.3. Submission Dates and Times</em>.</td>
</tr>
<tr>
<td>Table of Contents</td>
<td>Referenced in <em>Section IV.2. The Project Description</em>.</td>
<td>Submission is due as part of the Project Description by the application due date found in the <em>Overview</em> and in <em>Section IV.3. Submission Dates and Times</em>.</td>
</tr>
<tr>
<td>Project Summary/Abstract</td>
<td>Referenced in <em>Section IV.2. The Project Description</em>.</td>
<td>Submission is due by the application due date found in the <em>Overview</em> and in <em>Section IV.3. Submission Dates and Times</em>.</td>
</tr>
<tr>
<td>Letter of Intent</td>
<td>Referenced in <em>Section IV.2. Project Description</em>.</td>
<td>Submission is due by the Letter of Intent due date found in the <em>Overview</em> and in <em>Section IV.3</em>.</td>
</tr>
<tr>
<td>Letters of Support</td>
<td>Referenced in Section IV.2. The Project Description.</td>
<td>Submission is due by the application due date listed in the Overview and in Section IV.3. Submission Dates and Times.</td>
</tr>
<tr>
<td>--------------------</td>
<td>-----------------------------------------------------</td>
<td>-----------------------------------------------------------------------------</td>
</tr>
<tr>
<td>Indirect Cost Rate Agreement (IDR)</td>
<td>Referenced in Section IV.2. The Project Budget and Budget Justification. The IDR must be submitted with the application package.</td>
<td>IF the IDR is available by the application due date, it must be submitted with the application package. If it is not available by the application due date listed in the Overview and Section IV.3. Submission Dates and Times, it may be submitted prior to the award of a grant.</td>
</tr>
<tr>
<td>DUNS Number (Universal Identifier) and Systems for Award Management (SAM) registration.</td>
<td>Referenced in Section III.3. Other in the announcement. To obtain a DUNS number, go to <a href="http://fedgov.dnb.com/webform">http://fedgov.dnb.com/webform</a>. To register at SAM, go to <a href="http://www.sam.gov">http://www.sam.gov</a>.</td>
<td>A DUNS number and registration at SAM.gov are required for all applicants. Active registration at SAM must be maintained throughout the application and project award period.</td>
</tr>
<tr>
<td>SF-424 - Application for Federal Assistance and SF-P/PSL - Project/Performance Site Location(s)</td>
<td>Referenced in Section IV.2. Required Forms, Assurances, and Certifications. Found at <a href="http://www.acf.hhs.gov/grants-forms">http://www.acf.hhs.gov/grants-forms</a> and at the Grants.gov Forms Repository at <a href="http://www.grants.gov/agencies/aforms_repository_information.jsp">http://www.grants.gov/ agencies/aforms_repository_information.jsp</a>.</td>
<td>Submission is due by the application due date found in the Overview and in Section IV.3. Submission Dates and Times.</td>
</tr>
</tbody>
</table>
These forms are **required** for applications under this FOA:

- Projects that include only non-construction activities must submit the SF-424A and SF-424B, along with the SF-424 and SF-P/PSL.

<table>
<thead>
<tr>
<th>Form Name</th>
<th>Reference Details</th>
<th>Submission Due Date Details</th>
</tr>
</thead>
<tbody>
<tr>
<td>SF-424 Key Contact Form</td>
<td>Referenced in <em>Section IV.2. Required Forms, Assurances, and Certifications</em>. Found at <a href="http://www.acf.hhs.gov/grants-forms">http://www.acf.hhs.gov/grants-forms</a> and at the Grants.gov Forms Repository at <a href="http://www.grants.gov/agencies/aforms_repository_information.jsp">http://www.grants.gov/agencies/aforms_repository_information.jsp</a>.</td>
<td>Submission is due by the application due date found in the <em>Overview</em> and in <em>Section IV.3. Submission Dates and Times</em>.</td>
</tr>
<tr>
<td>Certification Regarding Lobbying</td>
<td>Referenced in <em>Section IV.2. Required Forms, Assurances, and Certifications</em>. Found at <a href="http://www.acf.hhs.gov/grants-forms">http://www.acf.hhs.gov/grants-forms</a>.</td>
<td>Submission is due with the application package. If it is not submitted with the application package, it may also be submitted prior to the award of a grant.</td>
</tr>
<tr>
<td>Certification of Filing and Payment of Federal Taxes</td>
<td>Referenced in <em>Section IV.2. Forms, Assurances, and Certifications</em> of the announcement. The Certification may be found at <a href="http://www.acf.hhs.gov/grants-forms">http://www.acf.hhs.gov/grants-forms</a>.</td>
<td>If applicable to the applicant, it must be submitted prior to the award of a grant.</td>
</tr>
<tr>
<td>SF-LLL - Disclosure of Lobbying Activities</td>
<td>&quot;Disclosure Form to Report Lobbying&quot; is referenced in <em>Section IV.2. Required Forms, Assurances, and Certifications</em>. Found at <a href="http://www.acf.hhs.gov/grants-forms">http://www.acf.hhs.gov/grants-forms</a>.</td>
<td>If applicable, submission of this form is applicable, it is due prior at the time of application. It may also be submitted prior to the award of a grant.</td>
</tr>
<tr>
<td>Maintenance of Effort (MOE) Certification</td>
<td>Referenced in <em>Section IV.2. Forms, Assurances, and Certifications</em>. An example of a standard MOE is available at <a href="https://www.acf.hhs.gov/grants-forms">https://www.acf.hhs.gov/grants-forms</a>. Submission is due with the application package. If it is not submitted with the application package, it may also be submitted prior to the award of a grant.</td>
<td>Submission is due by the application due date listed in the <em>Overview</em> and in <em>Section IV.3. Submission Dates and Times</em>.</td>
</tr>
</tbody>
</table>