Child Welfare -- Education System Collaborations to Increase Educational Stability
HHS-2011-ACF-ACYF-CO-0183
Application Due Date: 07/26/2011
Overview

Executive Summary

**Section I. Funding Opportunity Description**

**Section II. Award Information**

**Section III. Eligibility Information**

1. Eligible Applicants
2. Cost Sharing or Matching
3. Other - (if applicable)

**Section IV. Application and Submission Information**

1. **Address to Request Application Package**
2. **Content and Form of Application Submission**
3. **Submission Dates and Times**
4. **Intergovernmental Review**
5. **Funding Restrictions**
6. **Other Submission Requirements**

**Section V. Application Review Information**

1. Criteria
2. Review and Selection Process
3. Anticipated Announcement and Award Dates

**Section VI. Award Administration Information**

1. Award Notices
2. Administrative and National Policy Requirements
3. Reporting

**Section VII. Agency Contact(s)**

**Section VIII. Other Information**
Department of Health & Human Services
Administration for Children & Families

Program Office: Administration on Children, Youth and Families - Children's Bureau
Funding Opportunity Title: Child Welfare -- Education System Collaborations to Increase Educational Stability
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Executive Summary:
The Administration for Children and Families (ACF), Children's Bureau (CB) announces the availability of 17-month infrastructure building grants to support collaborative initiatives between State, local, or tribal child welfare agencies and education systems to improve educational stability and permanency outcomes for youth between the ages of 10 to 17 years old in the child welfare system. Educational and medical services are crucial supports for many families adopting children from foster care, especially children who have special education needs or extensive medical or mental health treatment needs. Through this funding opportunity communities can develop infrastructure to address barriers to permanency for youth as well as implement multi-disciplinary interventions to improve the socio-emotional and behavioral well-being youth in care. Applicants will propose viable partnerships between child welfare agencies, education systems, and other critical stakeholders, such as courts, health and mental health agencies to ensure youth in care are afforded the ability to succeed and thrive in educational settings to facilitate permanency including adoption and other post-permanency supports.

I. Funding Opportunity Description

Statutory Authority

Description
Purpose
The purpose of this Funding Opportunity Announcement (FOA) is to solicit proposals for projects that will build infrastructure capacity to ensure that youth in care are afforded the ability to succeed and thrive in educational settings to facilitate permanency including adoption and other post-permanency educational supports. These projects will:

- Foster strategic coordination and institutionalized communication among public child welfare, education, community organizations, targeted youths in care and their families;
- Support the development of policies, procedures, and/or practices to increase the identification, enrollment, and attendance of targeted youths in care into comprehensive, high-quality education services;
promote the awareness and utilization of multi-disciplinary interventions and quality practice that increase protective factors and decrease risk factors to improve outcomes for youths in foster care;

- Promote the development of policy and procedures across child welfare, education and other supporting systems (courts, juvenile justice and health) aimed at increasing protective factors and mitigating the effects of childhood trauma which impact permanency and educational outcomes;

- Collectively disseminate findings and support knowledge transfer from these projects to the field.

Infrastructure building activities may include:

- Foundation infrastructure (planning and collaboration);
- Implementation infrastructure (operations and workforce development); and
- Sustaining infrastructure (communications, building support, and evaluation). (Del Grosso, et al., 2011; Hargreaves & Cole, In review)

Background Information

Administration on Children, Youth and Families' Focus on Improving Well-Being

The Administration on Children, Youth and Families will be focusing in the coming years on defining and improving the overall well-being of children and families served by the child welfare system. Well-being can be conceptualized as improvements in social and emotional functioning that allow children to be successful during childhood and into adulthood and ensuring families have the ability to create secure and responsive environments. Core components of well-being include having:

- Healthy Development (being on target developmentally and getting back on target when needed)
- Protective Mechanisms (self-regulation, coping, self-esteem, self-efficacy)
- Resiliency (healing, recovery, elasticity)
- Relational Competency (positive connections and attachments with peers and adults)
- Protective Factors (parental resilience, knowledge of parenting and child development, social connections, concrete support in times of need, child's social and emotional development)

These components are foundational to ensuring that children are successful at home, in school, at work and in the community now and as adults. It is important, however, that the core components of well-being be understood in the context of children who experience multiple adverse and traumatic life experiences as what is currently known about healthy development, protective mechanisms, relational competency and resiliency may not fully address the needs of this population of children. The work contemplated in this funding announcement is designed to not only support collaborations between State, local, and tribal child welfare agencies and education systems to improve educational stability and outcomes for youth ages 10-17 in the child welfare system, but to also improve overall well-being in this particular context so that safety and permanency can be achieved.

Partnerships Between Child Welfare, Education, and Courts

Multi-system partnerships and meaningful collaborations between child welfare and education and other youth serving systems are essential to ensure youth in care are afforded the ability to succeed and thrive in educational settings to facilitate permanency including adoption and other post-permanency supports. Joint efforts between child welfare agencies and local education and court systems to ensure educational stability of children in foster care are underway in some States and localities. Some build on relationships established under the McKinney Vento Homeless Assistance Act of 1987 (Pub.L. 100-77), and other partnerships have been built under a shared vision of responsibility to vulnerable children who have been victims of abuse and neglect.

In recent years, Federal, State, and local efforts have been made to address barriers in communication and information sharing that impedes collaboration between agencies responsible for serving vulnerable youth. Partnerships between the child welfare, education, and court systems have been developed and sustained to improve cross-system data sharing. Courts should play a critical role in assisting with confidentiality issues. The child welfare and education systems have worked together to develop
data-sharing agreements and implemented changes to statewide data systems to promote needed cross-system data sharing. Additionally, there is an emerging body of literature that focuses on policies and protocols to address barriers to collaboration, such as issues with confidentiality and data-sharing agreements.

The way the child welfare and education systems are structured may impede the collaboration and coordination at the local level to improve the educational outcomes for youth. For example, while there may be a State or administrative agency responsible for oversight of services or programs, the relationship at the local level may be the most important factor in ensuring coordination and collaboration. Even when the child welfare agency is locally managed, there may be a number of different school districts in the same area.

Federal Efforts to Promote Multi-System Partnerships and Coordination in Child Welfare

The Children's Bureau (CB) encourages interagency collaboration at the State or tribal level to support families who come to the attention of child welfare and other health and human services agencies. With the implementation of the Adoption and Safe Families Act (ASFA) and with renewed emphasis on achieving permanency for children in the child welfare system, finding effective and timely methods to address concurrent family problems and child maltreatment is critical.

The Fostering Connections to Success and Increasing Adoptions Act of 2008 (Pub.L. 110-351) created new provisions to address barriers to educational stability and improve educational outcomes among youths in foster care. These provisions promote critically important changes and expectations around the way child welfare agencies and educational agencies coordinate services for youth in foster care. While these requirements are the responsibility of the title IV-E child welfare agency, these provisions provide an opportunity for child welfare agencies and education agencies to improve, enhance, and institutionalize cross-systems collaboration that supports educational stability. Specifically:

- Enrollment of children in school: To assure school enrollment, the title IV-E agency must assure in the title IV-E plan that each child receiving a title IV-E payment who has attained the age for compulsory school attendance is a full-time elementary or secondary student in a school, in an authorized independent study program, or is being home schooled consistent with the law of the State or other jurisdiction in which the school, program, or home is located. Alternatively, the title IV-E agency must assure that such a child has completed secondary school or is incapable of attending school full time due to a medical condition as established in Section 471(a)(30) of the Act.
- Educational Stability Case Plan Requirements: A title IV-E agency is required to include a plan for ensuring the educational stability of a child in foster care in the child's case plan as established in section 475(1)(G) of the Act. The plan must include (1) an assurance that the child's placement in foster care takes into account the appropriateness of the current educational setting and the proximity to the school the child was enrolled in at the time of placement and (2) an assurance that the title IV-E agency has coordinated with the local education agency or agencies to ensure the child can remain in that school, or if remaining in that school is not in the best interests of the child, an assurance to enroll the child immediately in a new school with all of his or her educational records.
- Payments for School Transportation: The definition of foster care maintenance payments now includes the cost of reasonable travel for the child to remain in the same school he or she was attending prior to placement in foster care (Section 475(4) of the Act). The payment may include these costs regardless of whether the child is in his or her initial foster care placement or subsequently moves to another foster care placement.


Most recently, in December 2010, President Obama signed Public Law 111-320, a new 5-year
reauthorization of the Child Abuse Prevention and Treatment Act (CAPTA). The Keeping Children and Families Safe Act of 2003, June 25, 2003 (Pub.L. 108-36) encourages Federal support of child protective services linkages with developmental, mental health, early intervention, and health services related to the evaluation and treatment of maltreated children. As a result, CAPTA State grant eligibility is now tied to several State practices intended to promote access to services for at-risk children. Additionally, under the Adoption Opportunities Program, as amended by the CAPTA Reauthorization Act of 2010 (Pub.L. 111-320), the overarching goal is to increase permanency outcomes for children and youth. Support for and efficiency in efforts to sustain or enhance collaborative initiatives that will increase permanency and post-permanency supports is highly consistent with various activities specified to reach program goals.

Need/Rationale

Youth between the ages of 10 and 17 years old are a uniquely vulnerable population in the child welfare system. On average, this age group comprises almost half (48 percent) of the youth who are in foster care in any given year. They also comprise approximately 40 percent of the youth who enter care in any given year, although there are noted differences in trends when the age range is divided into two subgroups. The percent of youth entering care who are ages 10 to 15 years has declined from 34 percent in 2002 to 27 percent in 2009, but the percent of 16 and 17 year olds has increased from 11 percent to 12 percent in that same timeframe (U.S. DHHS, n.d.; U.S. DHHS, 2010).

Academic performance. Older youth in foster care have been shown to be less likely to finish high school, more likely to have poorer academic outcomes, and on average experience more school placements than their peers not in foster care. (Smithgall, Gladden, Duck-Hye, & Goerge, 2005; Stone, Andrade, & Austin, 2007; Burley & Halpern, 2001). Older youth in foster care are more likely to be in alternative school environments than their peers due to placement in residential settings or mental health facilities, loss of credits due to placement changes, or inability to enroll in school in a timely manner. While it is critical to improve the educational stability and outcomes of older high school youth (ages 16 and 17), it is equally critical to ensure the same outcomes for middle and early high school age children (ages 10 to 15) as early intervention efforts may arrest the growing trends of older foster care youth leaving care without a high school diploma or plans to acquire a degree in higher education or a vocational certification (Smithgall, Jarpe-Ratner, & Walker, 2010; Courtney, Dworsky, Cusick, Havliceck, Perez, & Keller, 2007).

Social and emotional behavior problems. Children in the child welfare system have consistently been found to be more likely to have social and emotional behavior problems than their peers. In school, youth in foster care have high rates of school behavior problems, and suspensions and expulsions from school (Seyfried, Pecora, Downs, Levine, & Emerson, 2000). Current literature suggests that youth who struggle academically while in foster care were often struggling academically before being placed in out-of-home care. Collaboration and institutionalized partnerships between schools and child welfare agencies are important for early identification and assessment of the needs of children and families (Stone, Andrade, & Austin, 2007). Schools may be able to determine what children are at-risk to prevent their removal and to provide early intervention services to the children before they are disconnected from the school and are possibly placed into foster care (Smithgall, Jarpe-Ratner, & Walker, 2010). A growing body of literature highlights the critical importance of collaboration between child welfare and education systems to identify early intervention decision points and to address core problems that may underlie behavioral issues that may lead to children and youth being placed in alternative classroom settings or other school settings (Smithgall, Gladden, Duck-Hye, & Goerge, 2005; Altshuer, 2003).

Protective mechanisms. In the last 20 years greater attention has been placed on the mechanisms that protect people when faced with adversity. Risk is a part of childhood and adolescent development, and all children and youth need skills and mechanisms to negotiate risk. In one study conducted by Norman Garmezy, three sets of protective factors are identified as critical to risk negotiation and coping: (1) specific features of the child's personality (i.e., self-esteem), (2) family cohesion, and (3) external support systems (Rutter, 1987). While some children and youth are able to overcome multiple adverse life
experiences, others are not able to successfully cope; furthermore, this can vary by circumstance as some resiliency mechanisms may only assist in coping for some risk factors (Rutter, 1987). As children develop and mature, their life experiences can start to differ from others. Protective factors and resiliency mechanisms are different for older children and youth.

Some older children and youth in foster care are better able to navigate the education system and progress towards individual educational goals. While there are some factors or mechanisms of resiliency that may be easily identified that protect against risk, how these protective factors operate in children and youth in the foster care system is largely unknown. It is also clear that the reduction of risk is critical and that, even within a sibling group, not all children are at equal risk (Rutter, 1987). Some resiliency factors include the ability to cope, self-esteem, self-efficacy, and personal relationships. Protective mechanisms for youth include academic achievement, intellectual development, task accomplishment, and engagement in multiple contexts including school, peer relationships, athletics, and employment. There may be artificial or perceived barriers that prevent youth in foster care from participating in the full educational experience. These concepts have specific implications for the educational success of youth in foster care, including educational stability.

Educational stability, an indicator of a child's well being is linked to placement stability. Studies have demonstrated that by building protective factors, trauma symptoms and risk behaviors can decrease, leading to increased well being and more successful permanency outcomes (Griffin, McEwen, Samuels, Suggs, Redd, & McClelland, 2010). Research suggests that interventions that focus on reducing behavioral problems could increase children's placement stability (Champerblain et al., 2006; Smith, Stormshak, Chamberlain, & Bridges Whaley, 2001).

Applicants are encouraged to review literature on promising practices aimed at promoting educational stability and improving educational outcomes among youth in or at risk of entering the child welfare system, including the utilization of appropriate integrated assessments to identify and target the education needs of youth in foster care and efforts to address barriers that impede collaboration.

**Selected Resources**

- Legal Center for Foster Care and Education ([http://www.abanet.org/child/education/publications](http://www.abanet.org/child/education/publications))
- Center on the Developing Child ([http://developingchild.harvard.edu/initiatives/council/](http://developingchild.harvard.edu/initiatives/council/))
- California Evidence-Based Clearinghouse for Child Welfare ([http://www.cebc4cw.org/search/topical-area/7](http://www.cebc4cw.org/search/topical-area/7))
- National Child Traumatic Stress Network Empirically Supported Treatments and Promising Practices ([http://www.nctsnet.org/resources/topics/treatments-that-work/promising-practices](http://www.nctsnet.org/resources/topics/treatments-that-work/promising-practices))
Project Requirements

Applicants are expected to articulate ways in which coordination and collaboration will occur to build partnerships and establish policies and protocols within and between child welfare agencies, and educational systems, as well as court systems, as appropriate to promote educational stability and permanency. Applicants are encouraged to include descriptions of ways the applicant will leverage linkages with other major initiatives aimed at cross-agency systems change in child welfare, education, courts, and related systems, such as juvenile justice, substance abuse, mental health, and domestic violence.

Funded projects will be expected to demonstrate: improved educational stability for youth; meaningful involvement of biological, foster, and adoptive parents; kinship care providers and other caregivers, as appropriate; strengthened relationships between child-serving agencies; and improve permanency outcomes for youth. These efforts are expected to build on existing knowledge on strategies to increase educational stability for children in or at risk of entering the child welfare system. Applicants are expected to:

- Identify the problems within and between the relevant child welfare agencies and education systems that impede the educational progress and school achievement of children ages 10-17, or a subgroup of this population, as appropriate;
- Develop organizational structures to address and resolve educational problems/weaknesses/unmet needs (See Organizational Capacity in Section IV.2. Project Description);
- Commit the necessary resources to build infrastructure that will lead to improvements in educational outcomes for foster children and youth;
- As appropriate, coordinate and collaborate to ensure that children in foster care are afforded the Fostering Connections provisions for educational stability including:
  - Enrollment in a new school when remaining in the original school is not in the child's best interest;
  - Prompt transfer of the child's school records to the new school;
  - A procedure for ensuring transportation, when necessary, and in the child's best interest, for a child to remain in the same school he or she was attending prior to placement in foster care.

Target Population

Applicants should define, describe, and justify their proposed target population(s) by presenting an analysis of local data. Within the population of youth in the foster care system between the ages of 10 - 17 years old, applicants are encouraged to target youth in late elementary, middle school, high school, or specialized and/or vocational schools. Applicants must justify their proposed work based on characteristics, needs and experiences of the children targeted and the appropriateness of the proposed work for the developmental stage(s) of the target population. Applicants may choose to narrow the scope of their efforts by focusing on specific types of cases (e.g. in-home, foster care, adoptions, youth in transition, youth involved in both juvenile justice and child welfare) and/or geographic service areas.

Building Infrastructure Capacity

Meaningful partnerships and sustained coordination efforts across agencies and systems are critical to build infrastructure needed to support comprehensive services and care to children in the child welfare system. This initiative provides an opportunity for child welfare and education systems to work together to bridge the existing knowledge between the development of successful partnerships and collaborations, improved system functioning, and improved outcomes for youth in care. Under this funding opportunity, State, local, or tribal child welfare agencies, as appropriate, and schools may engage a wide array of infrastructure building activities through one or more of the following efforts:

- Develop collaborative relationships among child welfare systems, educational systems, and the courts to promote educational stability;
- Develop and implement a model for information and data sharing between schools and child welfare and courts (as applicable), including information on school attendance;
- Develop and implement a model for maintenance of critical educational records for children/youth in foster care to facilitate timely record transfers, when needed;
- Promote awareness and implement behavioral interventions for children/youth in the schools;
- Develop training, shared data collection methods, interagency forms, procedures, and policies that support educational stability;
- Develop/enhance services to address the educational well being of children, especially those with special education needs;
- Develop strategies to support multi-disciplinary decision making and conflict resolution between child welfare and education systems;
- Develop strategies to ensure that youth in foster care are able to participate fully in the education setting; and/or
- Promote awareness of all such collaborative efforts among the courts and involve courts as appropriate. (See Approach in Section IV.2. Project Description)

Applicants will propose viable partnerships that include commitments from child welfare, education systems, and courts to increase educational stability.

Examples of strategies aimed at promoting the educational stability and improving educational outcomes for older youth include, but are not limited to:

- Fostering strategic coordination and institutionalized communication among child welfare and educational systems to maximize educational stability for youth in foster care.
- Developing materials and strategies within the educational setting that teach and prepare administrators, classroom teachers, aides, and others to fully engage in establishing learning environments that understand and can address emotional and behavioral challenges resulting from childhood trauma caused by abuse and neglect. Strategies should be developed to enhance efforts across systems aimed at increasing school protective factors, developing children's resiliency, and mitigating the effects of childhood trauma.
- Establishing multi-disciplinary education teams in which the youth -- along with child welfare agency staff, school personnel, court personnel, behavioral health personnel, and the family -- can jointly make education decisions. This may include the development of plans and protocols that assess students' needs to achieve success. Strategies should be developed to promote collaboration to ensure that youth have the opportunity and support to fully participate in all aspects of the school and community experience.
- Developing educational policies, protocols, and information and data-sharing agreements across counties and across the State to minimize disruption caused by school transfers. This includes ensuring that all children's educational records and educational plans move swiftly from the previous school to the new school and ensuring that full educational credits will transfer.
- Establishing educational policies and protocols that promote alternative disciplinary approaches that support youth remaining in mainstream classrooms and schools and ensuring educational stability. This includes protocols to transition youth back to mainstream classrooms and schools.
- Establishing policies and protocols that support school liaisons for youth in foster care and the recruitment and training of individuals to serve as educational surrogates for children and youth in care in cases where a parent has not been identified, cannot be located, or is otherwise unable to participate in educational decision-making process so that planning and service decisions can be made timely and in the best interest of children and youth.
- Providing resource materials and regular updates regarding collaborative efforts to the legal community, specifically judges, guardians ad litem/ court appointed special advocates, and children's attorneys, to ensure that educational concerns are regularly addressed in judicial hearings and reviews and that all members of the youth planning team are fully informed of school policy and practice in order to best inform decisions of the best interest of the youth.
• Promoting or developing data-sharing capacity utilizing data sharing agreements, integrated databases, or data exchanges across systems that support or are responsible for the educational success of children and youth in the child welfare system. This may include a model for data sharing between schools and child welfare, including school attendance, school behavior, and enrollment.
• Developing models between child welfare and education demonstrating successful and effective rapid child specific recruitment initiatives which utilize technology to inform school personnel and families of the immediate need for a foster home when a child is at risk of being moved to a new community due to a lack of placement resources.

Collaboration

Collaborative efforts between a public child welfare and education agency(ies) are required. Applicants must identify a primary applicant responsible for administering the grant. The primary applicant responsible for administering the grant must document a strong partnership with the public child welfare agency(ies) with the responsibility for administering the child welfare program(s) in the targeted geographical area(s) and the relevant education agency(ies) in the targeted geographical area. The applicant must also document support of the courts having jurisdiction over the targeted child welfare population and other public/private agencies involved in the proposed work, as appropriate. This documentation should include the following (also see Approach in Section IV.2. Project Description):

- Letter(s) of commitment or MOU(s) from the relevant public child welfare agency(ies) and education agency(ies), which describe, in detail, the roles and responsibilities of the project partners;
- Evidence that the relevant public child welfare agency(ies) and education agency(ies) fully understand, are fully committed to the proposed project, and demonstrate a willingness to be fully engaged in the activities that are described in the application;
- Evidence that the relevant public child welfare agency(ies) will follow through on these commitments, regardless of changes in administration, economic status, or other foreseeable factors;
- Any other evidence that would demonstrate the full commitment of the relevant public child welfare agency(ies) and education agency(ies) to make the proposed project a success;
- Letter of commitment from the lead judge of the court(s) having jurisdiction over the targeted child welfare population; and
- Letter(s) of commitment from all other public/private agencies involved in the proposed work.

Evaluation

CB will expect grantees to engage in a process evaluation of sufficient rigor to demonstrate linkages between project activities and stated objectives. Results from this evaluation are expected to inform programmatic improvements or adjustments as well as expand the knowledge base on what may be potentially effective strategies for promoting educational stability and increasing educational outcomes for older foster care youth.

Guided by a logic model for the project, the evaluation should be designed to collect systematic data that will empirically determine the extent to which the project has achieved its stated objectives and the extent to which the accomplishment of the objectives can be attributed to project activities. Evaluation plans should include the analytic method(s) to be used for determining the effectiveness of the strategies and descriptions of data collection tools or assessment instruments if applicable. Both qualitative and quantitative methods are encouraged and expected. Evaluation results should report relevant outputs and outcomes that appropriately reflect the consequences of the project activities. Where data is available and appropriate, grantees are encouraged to measure outcomes pre/post of the activity.

CB is particularly interested in the:

- Factors and strategies associated with successful partnerships and collaborative efforts;
- Organizational and system conditions necessary to support successful implementation;
- Appropriateness of fit between selected interventions and the system and settings into which they are introduced; and
• Sustainability of work undertaken through selected collaborations and partnerships.

While these 17-month grants are intended for infrastructure-building, applicant logic models may consider long-term child outcomes that are expected to occur after the funding period. Though this funding opportunity, applicants are expected to develop capacity for data to measure system functioning. Applicants should consider data elements that best relate to their proposed projects. For applicants consideration, data may include:

Improved system functioning
• The average number of service referrals pre-/post-implementation of multidisciplinary team decision making;
• The average length of time to service referral for youth requiring an educational liaison; and
• The percent of parents and youth who participate in educational planning; and
• The number of trainings and workshops developed and provided to educational and child welfare staff, and/or the percent of educational and child welfare staff who attend trainings and workshops, comparing pre- and post- skill development relative to the training and workshop goals.

Increased school stability
• The percent of targeted youth who remained in the same school for at least one academic school year;
• The percent of targeted youth who had one or more school placement moves during one academic school year; and
• The percent of students who transferred schools who had their educational records transferred within 24 hours and 48 hours.

Improved educational outcomes
• The percent of students who were eligible for promotion to the next grade;
• The percent of students who had (1) no school suspensions, (2) less than three school suspensions, and (3) three or more school suspensions;
• The percent of students whose average daily attendance rate was greater than 80 percent in one academic year; and
• The percent of students who had (1) less than 8 unexcused absences, (2) 9-25 unexcused absences, and (3) more than 25 unexcused absences

Grantees will provide CB with a written report at the end of the project detailing process evaluation findings, barriers encountered, and noted successes. Grantees in collaboration with each other may produce a comprehensive evaluation report at the conclusion of the project period and present findings to CB and other stakeholders.

At a minimum, the applicant will be expected to conduct a process evaluation of the project. If the applicant does not have the in-house capacity to conduct an objective evaluation of the project, we encourage that the applicant contract with a third-party evaluator specializing in social science or evaluation to conduct the evaluation. It is important that the evaluator has the necessary independence from the project to ensure objectivity. A skilled evaluator can help develop a logic model and assist in designing an evaluation strategy that is appropriate given the goals and objectives of the proposed project. While not required, applicants may expand the scope of the evaluation. For example applicants may conduct an assessment on the strength of partnerships achieved through the project or build on the process evaluation to include outcome measures to more rigorously evaluate the funded work. Additional assistance may be found in a document titled "Program Manager's Guide to Evaluation." A copy of this document can be accessed at http://www.acf.hhs.gov/programs/opre/other_resrch/pm_guide_eval/index.html.

Applications should include a logic model that presents the conceptual framework for the proposed project and explains the linkages among program elements. This logic model should summarize the logical
connections among the needs that are the focus of the project, project goals and objectives, the target population, project inputs (resources), the proposed activities/processes/outputs directed toward the target population, the expected outcomes the initiative is designed to achieve, and the evaluation plan for measuring the extent to which proposed processes and outcomes actually occur. Information on the development of logic models is available on the Internet at [http://www.childwelfare.gov/management/effectiveness/logic_model.cfm](http://www.childwelfare.gov/management/effectiveness/logic_model.cfm).

General information about the HHS Protection of Human Subjects regulations can be obtained at [http://www.hhs.gov/ohrp/](http://www.hhs.gov/ohrp/). Applicants may also contact OHRP by email (ohrp@csophs.dhhs.gov) or by phone (240-453-6900).

**Dissemination**

CB expects that knowledge generated by these projects will be shared with the field and integrated into policy and practice. Grantees will be expected to disseminate strategically and effectively, so their project information and knowledge is received by key target audiences and used as intended to achieve identified dissemination goals.

Grantees will be expected to work throughout their projects with Federal Project Officers (FPOs), CB’s TTA Network, and other grantees in the cluster to:

- Finalize dissemination goals and plans;
- Identify and engage with target audiences for dissemination;
- Assess their needs;
- Establish dissemination goals;
- Produce detailed procedures, materials and other products based on the program evaluation; and
- Develop and disseminate summarized/synthesized information about the projects' assessed needs, project designs, evaluation and quality assurance findings related to process (implementation) and outcome measures, costs, other evaluation questions, and lessons learned.

Applicants are expected to propose a dissemination plan and integrate this plan into the project's work plan and management plan. This plan should address:

- Target audience (e.g., project partners, potential referral sources and project participants, funders, system managers, other States/agencies who might adopt this model or adapt their model based on what was learned, TTA providers and Clearinghouses who can take project and cluster information, products, and findings and transfer them to those who need it)
- Timeline for dissemination (e.g., what will be done, when, and by whom)

**Working with Other CB Discretionary Grant Projects**

CB currently funds approximately 300 discretionary grants projects in over 50 different program areas. Through their work with a broad spectrum of populations within the child welfare arena, discretionary grantees develop a wealth of knowledge across numerous program areas. The findings from these programs can be useful in informing the field. Specifically, CB has addressed the important issues related to child welfare and partnerships to expand protective factors for youth with child welfare involvement, including various formulas and issues surrounding discretionary grants. Applicants are strongly encouraged to utilize the knowledge being developed by CB discretionary research and demonstration projects and other related Training and Technical Assistance (T/TA) activities when developing proposals in response to this funding announcement. For more information on CB discretionary grant programs, please see [http://www.acf.hhs.gov/programs/cb/programs_fund/index.htm#disc](http://www.acf.hhs.gov/programs/cb/programs_fund/index.htm#disc) and [http://basis.caliber.com/cbgrants/ws/library/docs/cb_grants/GrantHome](http://basis.caliber.com/cbgrants/ws/library/docs/cb_grants/GrantHome).

**Additional Project Requirements**

The applicant's signature on the application constitutes its assurance that it will comply with the following
requirements:

- Have the project fully functioning within 90 days following the notification of the award.
- Submit all performance indicator data, program, evaluation, and financial reports in a timely manner (see Section VI.3), in the recommended formats (to be provided). CB prefers and will accept required reports and attachments on disk or electronically using a standard word-processing program; however, projects are required to provide the original and two copies of performance progress and final reports.
- Submit an original and two copies of the final program/evaluation report and any program products to CB within 90 days of project end date.
- Acknowledge that CB reserves the right to secure and distribute grantee products and materials, including copies of journal articles written by grantees about their grant projects.
- Include the following notice with all grantee materials, products, publications, news releases, etc.:

  Funded through the Department of Health and Human Services, Administration for Children and Families, Children's Bureau, Grant #______.

- Allocate sufficient funds in the budget to support required travel:
  - Within 3 months after the award, the project director and/or other key staff must attend a 1-day kick-off meeting in Washington, DC.
  - The project director and/or other key staff must attend the annual grantee meeting, usually held in the spring in Washington, DC.

References


### II. Award Information

<table>
<thead>
<tr>
<th>Funding Instrument Type:</th>
<th>Grant</th>
</tr>
</thead>
<tbody>
<tr>
<td>Estimated Total Funding:</td>
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<td>Award Ceiling:</td>
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</tr>
<tr>
<td>Award Floor:</td>
<td>$0 Per Budget Period</td>
</tr>
<tr>
<td>Average Projected Award Amount:</td>
<td>$250,000 Per Budget Period</td>
</tr>
</tbody>
</table>

**Length of Project Periods:**

17-month project and budget period

**Additional Information on Awards:**

Awards made under this announcement are subject to the availability of Federal funds.

Please see *Section IV.5 Funding Restrictions* for any limitations on the use of grant funds awarded under this announcement.

### III. Eligibility Information

#### III.1. Eligible Applicants

**Eligibility Category:**

- State governments
- County governments
- City or township governments
- Independent school districts
- Public and State controlled institutions of higher education
- Native American tribal governments (Federally recognized)
- Native American tribal organizations (other than Federally recognized tribal governments)
- Nonprofits having a 501(c)(3) status with the IRS, other than institutions of higher education
- Nonprofits without 501(c)(3) status with the IRS, other than institutions of higher education
- Private institutions of higher education

Individuals, foreign entities, and sole proprietorship organizations are not eligible to compete for, or receive, awards made under this announcement.
Faith-based and community organizations that meet eligibility requirements are eligible to receive awards under this funding opportunity announcement.

See "Legal Status of Applicant Entity" in Section IV.2 for documentation required to support eligibility.

### III.2. Cost Sharing or Matching

Cost Sharing / Matching Requirement: No

### III.3. Other

Collaborative efforts are strongly encouraged, but applicants must identify a primary applicant responsible for administering the grant.

If the primary applicant responsible for administering the cooperative agreement is a non-profit organization or institution of higher education, the applicant must document a strong partnership with the public child welfare agency(ies) with responsibility for administering the child welfare program(s) in the targeted geographical area(s) and courts having jurisdiction over the targeted child welfare population.

### Disqualification Factors

Applications with requests that exceed the ceiling on the amount of individual awards as stated in Section II. Award Information, will be deemed non-responsive and will not be considered for competitive review or funding under this announcement.

Applications that fail to satisfy the due date and time deadline requirements stated in Section IV.3. Submission Dates and Times, will be deemed non-responsive and will not be considered for competitive review or funding under this announcement.

See Section IV.3. Submission Dates and Times for disqualification information specific to electronically-submitted applications:

- Electronically-submitted applications that do not receive a date/time-stamp email indicating application submission on or before 4:30 p.m., eastern time, on the due date, will be disqualified and will not be considered for competitive review or funding under this announcement.

- Electronically-submitted applications that fail the checks and validations at www.Grants.gov because the Authorized Organization Representative (AOR) does not have a current registration at the Central Contractor Registry (CCR) at the time of application submission will be disqualified and will not be considered for competitive review or funding under this announcement.

### Section IV. Application and Submission Information

#### IV.1. Address to Request Application Package

Standard Forms, assurances, and certifications are available at the ACF Funding Opportunities Forms webpage. Standard Forms are also available at the Grants.gov Forms Repository website.

CB Operations Center  
c/o Lux Consulting Group  
8405 Colesville Road, Suite 600  
Silver Spring, MD 20910  
Phone: (866) 796-1591
Federal Relay Service:
Hearing-impaired and speech-impaired callers may contact the Federal Relay Service for assistance at 1-800-877-8339 (TTY - Text Telephone or ASCII - American Standard Code For Information Interchange).

Section IV.2. Content and Form of Application Submission

Copies Required:

If applying in hard copy, applicants are required to submit one original and two copies of all application materials. If applying electronically via www.Grants.gov, applicants must submit one complete copy of the application package electronically. Applicants submitting electronic applications need not provide additional copies of their application materials.

Signatures:

The original signature of the Authorized Organization Representative (AOR) is required only on the original copy of hard copy application submissions. The AOR is named by the applicant, and is authorized to act for the applicant, to assume the obligations imposed by the Federal laws, regulations, requirements, and conditions that apply to the grant application or awards. A point of contact on matters involving the application must also be identified on the SF-424 at item 8f. The point of contact, known as the Project Director or Principal Investigator, should not be identical to the person identified as the AOR.

Formatting Requirements:

All application materials for both hard copy (mailed or hand delivered) and electronic submissions must be submitted on 8 ½" x 11" white paper with 1-inch margins. All pages of the application submission (hard and electronic copies) must be sequentially numbered. Project Descriptions, narratives, summaries, etc., must be in double-spaced format in 12-point font. Hard copy application materials must be one-sided for duplication purposes. Hard copy application copies (original and two copies) must not be bound, they may be clipped or rubber-banded together.

If an application exceeds the cited page limitation for double-spaced pages in the application narrative or the double-spaced page limitation cited for the appendices and resumes, the extra pages will be removed and will not be reviewed. In addition, if an application narrative is single-spaced and/or one-and-a-half spaced (in whole or in part) the total number of these lines will be doubled. This adjustment may result in an increased total number of pages, which will be removed so that the application conforms to the cited double-spaced page limitation. Page limitations do not include the required Standard Forms.

This section also may include instructions on the order of assembly for hard copy (mailed or hand delivered) application submissions. Acceptable formats for applications submitted electronically via www.Grants.gov are MS-Word and Excel, Word Perfect, Adobe PDF, Jpeg and Gif.

Later in this section of the announcement, specific information on page limitations is provided. Information on required Standard Forms and other forms, certifications and assurances, D-U-N-S Numbers and Central Contractor Registration (CCR) requirements, the project description, budget and budget justification requirements, and methods of application submission are also found later in this section (Section IV.2.).

A checklist of required application elements is available for applicants' use in Section VIII. Additional
Information.

Each application must contain the following items in the order listed:

**Application for Federal Assistance.** (Standard Form (SF) 424, SFF-424A, and SF-424-B). Follow the instructions that accompany the forms and those in Section IV.2, Application Review Information.

**Certifications/Assurances.** See *Forms, Assurances, and Certifications*, below.

**Table of Contents.** List the major sections of the application, and show the page on which each section begins.

**Project Summary/Abstract** (one page maximum, single spaced). See Section IV.2, Project Description. Clearly mark this page with the applicant name as shown on SF-424, identify the program announcement and the title of the proposed project as shown on SF-424, and indicate the service area as shown on SF-424. The summary description should not exceed 300 words.

Care should be taken to produce a summary/abstract that accurately and concisely reflects the proposed project.

**The Project Description.** Applicants should organize their project description in this sequence: 1) Objectives and Need for Assistance; 2) Approach; 3) Evaluation; 4) Organizational Profiles; and 5) Budget and Budget Justification.

**Budget and Budget Justification.** Provide a budget with line-item detail and detailed calculations for each budget object class identified on the Budget Information Form (SF-424A). Detailed calculations must include estimation methods, quantities, unit costs, and other similar quantitative detail sufficient for the calculation to be duplicated. Provide a narrative budget justification for each year of the proposed project. The narrative budget justification should describe how the categorical costs are derived. Discuss the necessity, reasonableness, and allocation of the proposed costs.

**Indirect Charges.** If claiming indirect costs, provide documentation that the applicant currently has an indirect cost-rate approved by the U.S. Department of Health and Human Services (HHS) or another cognizant Federal agency.

**Third-Party Agreements.** If applicable, provide written and signed agreements between grantees and subgrantees, or subcontractors, or other cooperating entities. These agreements must detail the scope of work to be performed, work schedules, remuneration, and other terms and conditions that structure or define the relationship. Note: General letters of support not expressing specific commitments are not required and will not be considered by reviewers under the evaluation criteria.

**Staff and Position Data.** Include job descriptions and *curriculum vitae/resumes* for proposed project staff.

**Page Limit.** The length of the application package, excluding required Standard Forms, may be less than, but must not exceed, 100 pages. This includes, but is not limited to, table of contents, project summary, project description, Gantt chart, budget/budget justification, supplemental documentation, proof of non-profit status, summaries of subgrants and contracts, letters of agreement, MOUs, resumes, CVs and any other pages included in the application package. All pages of the application package must be sequentially numbered, beginning with page one. All pages of each application, excluding required Standard Forms, will be counted to determine total length. All pages exceeding the 100-page limit will be removed and will not be considered in the reviewing process. A cover letter and general letters of support are not required. Applicants are reminded that if a cover letter and general letters of support are submitted, they will count toward the 100-page limit.

**General Content and Form Information.** To be considered for funding, each application must be submitted with the Standard Federal Forms and must follow the guidance provided. The application must be signed by an individual authorized to act for the applicant agency and to assume responsibility for the
obligations imposed by the terms and conditions of the award.

The project description must be typed and double-spaced on a single side of 8.5 x 11 inch plain white paper with 1-inch margins on all sides, using black print with 12-point size Times New Roman font. For charts, budget tables, supplemental letters, and documents, applicants may use a different point size and font, but no less than 10-point size and single spaced.

Applicants that deviate from these format and page limit requirements will have pages removed from their applications.

All copies of an application must be submitted in a single package. A separate package must be submitted for each funding opportunity. The package must be clearly labeled for the specific funding opportunity it is addressing.

Because each application will be duplicated, do not use or include separate covers, binders, clips, tabs, plastic inserts, maps, brochures, or any other items that cannot be processed easily on a photocopy machine with an automatic feed. Do not bind, clip, staple, or fasten in any way separate subsections of the application, including supporting documentation. Use a clip (not a staple) to securely bind the application together. Applicants are advised that the copies of the application submitted, not the original, will be reproduced by the Federal Government for review.

Tips for Preparing a Competitive Application. It is essential that applicants read the entire announcement package carefully before preparing an application and include all of the required application forms and attachments. The application must reflect a thorough understanding of and support the purpose and objectives of the applicable legislation. Reviewers expect applicants to understand the goals of the legislation and CB's interest in each topic and to address and follow all of the evaluation criteria in ways that demonstrate this understanding. Applications that do not clearly address the evaluation criteria or program requirements generally receive very low scores and are rarely funded.

CB's website (http://www.acf.hhs.gov/programs/cb) provides a wide range of information and links to other relevant websites. Before preparing an application, applicants can learn more about CB's mission and programs by exploring the website.

Logic Model. A logic model is a tool that presents the conceptual framework for a proposed project and explains the linkages among program elements. While there are many versions of the logic model, they generally summarize the logical connections among the needs that are the focus of the project, project goals and objectives, the target population, project inputs (resources), the proposed activities/processes/outputs directed toward the target population, the expected outcomes the initiative is designed to achieve, and the evaluation plan for measuring the extent to which proposed processes and outcomes actually occur. Information on the development of logic models is available on the Internet at http://www.childwelfare.gov/management/effectiveness/logic_model.cfm

Evaluation. Project evaluations are very important. If the applicant does not have the in-house capacity to conduct an objective evaluation of the project, the applicant should contract with a third-party evaluator specializing in social science or evaluation to conduct the evaluation. It is important that the evaluator has the necessary independence from the project to ensure objectivity. A skilled evaluator can help develop a logic model and assist in designing an evaluation strategy that is appropriate given the goals and objectives of the proposed project. Additional assistance may be found in a document titled "Program Manager's Guide to Evaluation." A copy of this document can be accessed at http://www.acf.hhs.gov/programs/opre/other_resrch/pm_guide_eval/index.html

Protection of Human Subjects. General information about the HHS Protection of Human Subjects regulations can be obtained at http://www.hhs.gov/ohrp/. Applicants may also contact OHRP by email (ohrp@csophs.dhhs.gov) or by phone (240-453-6900).

Organizing the Application. Reviewers will use the specific evaluation criteria in Section V of this
funding announcement to review and evaluate each application. The applicant should address each of these specific evaluation criteria in the project description. Applicants should organize their project description in this sequence: (1) Objectives and Need for Assistance; (2) Approach; (3) Evaluation; (4) Organizational Profiles; and (5) Budget and Budget Justification. The applicant must use the same headings as these criteria, so that reviewers can readily find information that directly addresses each of the specific review criteria.

**Electronic Submission.** Applicants who submit their application electronically are advised to be sure that they secure and retain their service ticket number for reference whenever they have any interaction with the Grants.gov Contact Center.

**Forms, Assurances, and Certifications**
Applicants seeking financial assistance under this announcement must submit the listed Standard Forms (SFs), assurances, and certifications. All required Standard Forms, assurances, and certifications are available at ACF Funding Opportunities Forms or at the Grants.gov Forms Repository unless specified otherwise.

<table>
<thead>
<tr>
<th>Forms / Assurances / Certifications</th>
<th>Submission Requirement</th>
<th>Notes / Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>SF-424 - Application for Federal Assistance</td>
<td>Submission required for all applicants by the application due date.</td>
<td>Required for all applications.</td>
</tr>
<tr>
<td>SF-P/PSL - Project/Performance Site Location(s)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Central Contractor Registration (CCR)</td>
<td>Required for all applicants.</td>
<td>Required for all applicants.</td>
</tr>
<tr>
<td>DUNS Number (Universal Identifier)</td>
<td>Required for all applicants.</td>
<td>Required for all applicants.</td>
</tr>
<tr>
<td>Survey on Ensuring Equal Opportunity for Applicants</td>
<td>Submission is voluntary. Submission may be made with the application or prior award.</td>
<td>Non-profit private organizations (not including private universities) are encouraged to submit the survey with their applications. Submission of the survey is voluntary. Applicants applying electronically may submit the survey along with the application. Hard copy submissions should include the survey in a separate envelope.</td>
</tr>
<tr>
<td>SF-424A - Budget Information - Non-Construction Programs</td>
<td>Submission required for all applicants when applying for a non-construction project by the application due date.</td>
<td>Required for all applications when applying for a non-construction project.</td>
</tr>
<tr>
<td>SF-424B - Assurances - Non-Construction Programs</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Certification Regarding Lobbying  Submission required of all applicants prior to award.  Required for all applications.

Additional Assurances and Certifications

The Pro-Children Act of 2001, 42 U.S.C. 7181 through 7184, imposes restrictions on smoking in facilities where federally funded children's services are provided. HHS grants are subject to these requirements only if they meet the Act's specified coverage. The Act specifies that smoking is prohibited in any indoor facility (owned, leased, or contracted for) used for the routine or regular provision of kindergarten, elementary, or secondary education or library services to children under the age of 18. In addition, smoking is prohibited in any indoor facility or portion of a facility (owned, leased, or contracted for) used for the routine or regular provision of federally funded health care, day care, or early childhood development, including Head Start services to children under the age of 18. The statutory prohibition also applies if such facilities are constructed, operated, or maintained with Federal funds. The statute does not apply to children's services provided in private residences, facilities funded solely by Medicare or Medicaid funds, portions of facilities used for inpatient drug or alcohol treatment, or facilities where WIC coupons are redeemed. Failure to comply with the provisions of the law may result in the imposition of a civil monetary penalty of up to $1,000 per violation and/or the imposition of an administrative compliance order on the responsible entity.

The Drug-Free Workplace Act of 1988, 42 U.S.C. 701 et seq., requires that all organizations receiving grants from any Federal agency agree to maintain a drug-free workplace. The recipient must notify the awarding office if an employee of the recipient is convicted of violating a criminal drug statute. Failure to comply with these requirements may be cause for debarment. HHS implementing regulations are set forth in 45 C.F.R. part 82, "Governmentwide Requirements for Drug-Free Workplace (Financial Assistance)."


By signing and submitting the application, applicants are making the appropriate certification of their compliance with all Federal statutes relating to nondiscrimination.

Additional information on certifications and assurances may be found in the HHS Grants Policy Statement at: http://www.acf.hhs.gov/grants/notices.html#policy.

Non-Federal Reviewers
Since ACF will be using non-Federal reviewers in the review process, applicants have the option of omitting from the application copies (not the original) specific salary rates or amounts for individuals specified in the application budget as well as Social Security Numbers, if otherwise required for individuals. The copies may include summary salary information. If applicants are submitting their
application electronically, ACF will omit the same specific salary rate information from copies made for use during the review and selection process.

**DUNS Number and CCR Registration Requirements**

**DUNS Number Requirement**

All applicants and sub-recipients must have a DUNS number (Data Universal Numbering System) at the time of application in order to be considered for a grant or cooperative agreement. A DUNS number is required whether an applicant is submitting a paper application or using the Government-wide electronic portal, [www.Grants.gov](http://www.Grants.gov). A DUNS number is required for every application for a new award or renewal/continuation of an award, including applications or plans under formula, entitlement, and block grant programs. A DUNS number may be acquired at no cost online at [http://fedgov.dnb.com/webform](http://fedgov.dnb.com/webform). To acquire a DUNS number by phone, contact the D&B Government Customer Response Center:

U.S. and U.S Virgin Islands: 1-866-705-5711
Alaska and Puerto Rico: 1-800-234-3867 (Select Option 2, then Option 1)
Monday - Friday 7 a.m. to 8 p.m., c.s.t.

The process to request a D-U-N-S® Number by telephone takes between 5 and 10 minutes.

**Central Contractor Registration (CCR) Requirement**

Effective October 1, 2010, HHS requires all entities that plan to apply for and ultimately receive Federal grant funds from any HHS Operating/Staff Division (OPDIV) or receivesubawards directly from recipients of those grant funds to:

- Be registered in the CCR prior to submitting an application of plan;
- Maintain an active CCR registration with current information at all times during which it has an active award or an application or plan under consideration by an OPDIV; and
- Provide its DUNS number in each application or plan it submits to the OPDIV.

An award cannot be made until an applicant has complied with these requirements. At the time an award is ready to be made, if the intended recipient has not complied with these requirements, the OPDIV:

- May determine that the applicant is not qualified to receive an award; and
- May use that determination as a basis for making an award to another applicant.

Additionally, all first-tier subaward recipients (i.e., direct subrecipient) must have a DUNS number at the time the subaward is made

CCR registration may be made online at [www.ccr.gov](http://www.ccr.gov) or by phone at 1-866-606-8220.

There is the possibility of heavy traffic at the CCR website at application due dates. Therefore, applicants are strongly encouraged to register at the CCR well in advance of the application due date. CCR registration must be updated annually. CCR registration must be active and maintained with current information at all times during which an organization has an active award or an application under consideration.

**Definitions:**

**Central Contractor Registration (CCR):** The Federal registrant database and repository into which an entity must provide information required for the conduct of business as a recipient. CCR, managed by the General Services Administration, collects, validates, stores, and disseminates data in support of agency
Data Universal Numbering System (DUNS) Number: The nine-digit, or thirteen-digit (DUNS + 4), number established and assigned by Dun and Bradstreet, Inc. (D&B) to uniquely identify business entities.

Entity: Means all of the following:
- A Governmental organization, which is a State, local government, or Indian tribe;
- A foreign public entity:
- A domestic or foreign for-profit organization; and
- A Federal agency, but only as a subrecipient under an award or subaward to a non-Federal entity.

Subaward: This term means a legal instrument to provide support for the performance of any portion of the substantive project or program for which you received this award and that the recipient awards to an eligible subrecipient.

- This term does not include the procurement of property and services needed to carry out the project or program (for further explanation, see Sec. --.210 of the attachment to OMB Circular A-133, "Audits of States, Local Governments, and Non-Profit Organizations").
- A subaward may be provided through any legal agreement, including an agreement that the grantee or a subrecipient consider to be a contract.

First Tier Subrecipient: An entity that receives a subaward from a prime grantee and is accountable to the prime for the use of the Federal funds provided by the subaward.

Part II: General Instructions for Preparing a Full Project Description

Introduction
Applicants that are required to submit a full project description shall prepare the project description statement in accordance with the following instructions while being aware of the specified evaluation criteria. The topics listed in this section provide a broad overview of what the project description should include while the Criteria in Section V.1. identify the measures that will be used to evaluate applications.
List the contents of the application including corresponding page numbers.

**Project Summary/Abstract**

Provide a summary of the application's project description. The summary must be clear, accurate, concise, and without reference to other parts of the application. The abstract must include a brief description of the proposed grant project including the needs to be addressed, the proposed services, and the population group(s) to be served.

Please place the following at the top of the abstract:

- Project Title
- Applicant Name
- Address
- Contact Phone Numbers (Voice, Fax)
- E-Mail Address
- Web Site Address, if applicable

The project abstract must be single-spaced and limited to one page in length.

**Objectives And Need For Assistance**

Clearly identify the physical, economic, social, financial, institutional, and/or other problem(s) requiring a solution. The need for assistance including the nature and scope of the problem must be demonstrated, and the principal and subordinate objectives of the project must be clearly and concisely stated; supporting documentation, such as letters of support and testimonials from concerned interests other than the applicant, may be included. Any relevant data based on planning studies or needs assessments should be included or referred to in the endnotes/footnotes. Incorporate demographic data and participant/beneficiary information, as needed. In developing the project description, the applicant may volunteer or be requested to provide information on the total range of projects currently being conducted and supported (or to be initiated), some of which may be outside the scope of the program announcement.

**Approach**

Outline a plan of action that describes the scope and detail of how the proposed work will be accomplished. Account for all functions or activities identified in the application. Cite factors that might accelerate or decelerate the work and state your reason for taking the proposed approach rather than others. Describe any unusual features of the project such as design or technological innovations, reductions in cost or time, or extraordinary social and community involvement.

Provide quantitative monthly or quarterly projections of the accomplishments to be achieved for each function or activity in such terms as the number of people to be served and the number of activities accomplished. Data may be organized and presented as project tasks and subtasks with their corresponding timelines during the project period. For example, each project task could be assigned to a row in the first column of a grid. Then, a unit of time could be assigned to each subsequent column, beginning with the first unit (i.e., week, month, quarter) of the project and ending with the last. Shading, arrows, or other markings could be used across the applicable grid boxes or cells, representing units of time, to indicate the approximate duration and/or frequency of each task and its start and end dates within the project period.

When accomplishments cannot be quantified by activity or function, list them in chronological order to show the schedule of accomplishments and their target dates.

Provide a list of organizations, cooperating entities, consultants, or other key individuals who will work on the project, along with a short description of the nature of their effort or contribution.
Collaborative efforts between a public child welfare and education agency(ies) are required. Applicants must identify a primary applicant responsible for administering the grant. The primary applicant responsible for administering the grant must document a strong partnership with the public child welfare agency(ies) with the responsibility for administering the child welfare program(s) in the targeted geographical area(s) and the relevant education agency(ies) in the targeted geographical area. The applicant must also document support of the courts having jurisdiction over the targeted child welfare population and other public/private agencies involved in the proposed work, as appropriate. This documentation should include the following:

- Letter(s) of commitment or MOU(s) from the relevant public child welfare agency(ies) and education agency(ies), which describe, in detail, the roles and responsibilities of the project partners;
- Evidence that the relevant public child welfare agency(ies) and education agency(ies) fully understand, are fully committed to the proposed project, and demonstrate a willingness to be fully engaged in the activities that are described in the application;
- Evidence that the relevant public child welfare agency(ies) will follow through on these commitments, regardless of changes in administration, economic status, or other foreseeable factors;
- Any other evidence that would demonstrate the full commitment of the relevant public child welfare agency(ies) and education agency(ies) to make the proposed project a success;
- Letter of commitment from the lead judge of the court(s) having jurisdiction over the targeted child welfare population; and
- Letter(s) of commitment from all other public/private agencies involved in the proposed work.

**Evaluation**

Provide a narrative addressing how the conduct of the project and its results will be evaluated. In addressing the evaluation of results, state what measures will be used to determine the extent to which the project has achieved its stated objectives and the extent to which the accomplishment of objectives can be attributed to the project. Discuss the criteria to be used to evaluate results, and explain the methodology that will be used to determine if the needs identified and discussed are being met and if the project results and benefits are being achieved. With respect to the conduct of the project, define the procedures to be employed to determine whether the project is being conducted in a manner consistent with the work plan presented and discuss the impact of the project's various activities that address the project's effectiveness.

**Geographic Location**

Describe the precise location of the project and boundaries of the area to be served by the proposed project. Maps or other graphic aids may be attached.

**Legal Status of Applicant Entity**

Applicants must provide the following documentation of their legal status:

**Proof of Non-Profit Status**

Non-profit organizations applying for funding are required to submit proof of their non-profit status. Proof of non-profit status is any one of the following:

- A reference to the applicant organization's listing in the IRS's most recent list of tax-exempt organizations described in the IRS Code.
- A copy of a currently valid IRS tax-exemption certificate.
- A statement from a State taxing body, State attorney general, or other appropriate State official certifying that the applicant organization has non-profit status and that none of the net earnings accrue to any private shareholders or individuals.
- A certified copy of the organization's certificate of incorporation or similar document that clearly establishes non-profit status.
• Any of the items in the subparagraphs immediately above for a State or national parent organization and a statement signed by the parent organization that the applicant organization is a local non-profit affiliate.

When applying electronically, proof of non-profit status may be submitted as an attachment; however, proof of non-profit status must be submitted prior to award.

Logic Model
Applicants are expected to use a model for designing and managing their project. A logic model is a tool that presents the conceptual framework for a proposed project and explains the linkages among program elements. While there are many versions of the logic model, they generally summarize the logical connections among the needs that are the focus of the project, project goals and objectives, the target population, project inputs (resources), the proposed activities/processes/outputs directed toward the target population, the expected short- and long-term outcomes the initiative is designed to achieve, and the evaluation plan for measuring the extent to which proposed processes and outcomes actually occur.

Project Sustainability Plan
Provide a plan for sustainability that details how the proposed project approach will create project self-sufficiency and help to ensure that the impact of the project will continue after Federal assistance has ended. The applicant may include information on plans to secure additional financial resources.

Organizational Capacity
• Organizational charts
• Contact persons and telephone numbers
• Documentation of experience in the program area
• Any other pertinent information the applicant deems relevant.

Provide a biographical sketch or resume for each key person appointed. Resumes should be no more than two pages in length. Job descriptions for each vacant key position should be included as well. As new key staff are appointed, biographical sketches or resumes will also be required.

Dissemination Plan
Provide a plan for distributing reports and other project outputs to colleagues and to the public. Applicants must provide a description of the method, volume, and timing of distribution.

Third-Party Agreements
Provide written and signed agreements between grantees and subgrantees, or subcontractors, or other cooperating entities. These agreements must detail the scope of work to be performed, work schedules, remuneration, and other terms and conditions that structure or define the relationship.

Budget and Budget Justification
Provide a budget with line-item detail and detailed calculations for each budget object class identified on the Budget Information Form (SF-424A or SF-424C). Detailed calculations must include estimation methods, quantities, unit costs, and other similar quantitative detail sufficient for the calculation to be duplicated. If matching is a requirement, include a breakout by the funding sources identified in Block 18 of the SF-424.

Provide a narrative budget justification for the proposed project that is being fully funded (the budget period and project period are the same). The narrative budget justification should describe how the categorical costs are derived. Discuss the necessity, reasonableness, and allocation of the proposed costs.

General
Use the following guidelines for preparing the budget and budget justification. Both Federal and non-Federal resources (when required) shall be detailed and justified in the budget and budget narrative justification. "Federal resources" refers only to the ACF grant funds for which you are applying. "Non-Federal resources" are all other non-ACF Federal and non-Federal resources. It is suggested that budget amounts and computations be presented in a columnar format: first column, object class categories; second column, Federal budget; next column(s), non-Federal budget(s); and last column, total budget. The budget justification should be in a narrative form.

**Personnel**
Description: Costs of employee salaries and wages.

Justification: Identify the project director or principal investigator, if known at the time of application. For each staff person, provide: the title; time commitment to the project in months; time commitment to the project as a percentage or full-time equivalent; annual salary; grant salary; wage rates; etc. Do not include the costs of consultants, personnel costs of delegate agencies, or of specific project(s) and/or businesses to be financed by the applicant.

**Fringe Benefits**
Description: Costs of employee fringe benefits unless treated as part of an approved indirect cost rate.

Justification: Provide a breakdown of the amounts and percentages that comprise fringe benefit costs such as health insurance, Federal Insurance Contributions Act (FICA) taxes, retirement insurance, taxes, etc.

**Travel**
Description: Costs of project-related travel by employees of the applicant organization. (This item does not include costs of consultant travel).

Justification: For each trip show: the total number of traveler(s); travel destination; duration of trip; per diem; mileage allowances, if privately owned vehicles will be used to travel out of town; and other transportation costs and subsistence allowances. If appropriate for this project, travel costs for key staff to attend ACF-sponsored workshops should be detailed in the budget.

**Equipment**
Description: "Equipment" means an article of nonexpendable, tangible personal property having a useful life of more than one year and an acquisition cost that equals or exceeds the lesser of: (a) the capitalization level established by the organization for the financial statement purposes, or (b) $5,000. (Note: Acquisition cost means the net invoice unit price of an item of equipment, including the cost of any modifications, attachments, accessories, or auxiliary apparatus necessary to make it usable for the purpose for which it is acquired. Ancillary charges, such as taxes, duty, protective in-transit insurance, freight, and installation, shall be included in or excluded from acquisition cost in accordance with the organization's regular written accounting practices.)

Justification: For each type of equipment requested provide: a description of the equipment; the cost per unit; the number of units; the total cost; and a plan for use on the project; as well as use and/or disposal of the equipment after the project ends. An applicant organization that uses its own definition for equipment should provide a copy of its policy, or section of its policy, that includes the equipment definition.

**Supplies**
Description: Costs of all tangible personal property other than that included under the Equipment category.

Justification: Specify general categories of supplies and their costs. Show computations and provide other information that supports the amount requested.

**Contractual**

Description: Costs of all contracts for services and goods except for those that belong under other categories such as equipment, supplies, construction, etc. Include third-party evaluation contracts, if applicable, and contracts with secondary recipient organizations, including delegate agencies and specific project(s) and/or businesses to be financed by the applicant.

Justification: Demonstrate that all procurement transactions will be conducted in a manner to provide, to the maximum extent practical, open and free competition. Recipients and subrecipients, other than States that are required to use 45 CFR Part 92 procedures, must justify any anticipated procurement action that is expected to be awarded without competition and exceeds the simplified acquisition threshold fixed at 41 U.S.C. 403(11), currently set at $100,000. Recipients may be required to make pre-award review and procurement documents, such as requests for proposals or invitations for bids, independent cost estimates, etc. available to ACF.

Note: Whenever the applicant intends to delegate part of the project to another agency, the applicant must provide a detailed budget and budget narrative for each delegate agency, by agency title, along with the same supporting information referred to in these instructions.

**Other**

Description: Enter the total of all other costs. Such costs, where applicable and appropriate, may include but are not limited to: local travel; insurance; food; medical and dental costs (noncontractual); professional services costs; space and equipment rentals; printing and publication; computer use; training costs, such as tuition and stipends; staff development costs; and administrative costs.

Justification: Provide computations, a narrative description and a justification for each cost under this category.

**Indirect Charges**

Description: Total amount of indirect costs. This category should be used only when the applicant currently has an indirect cost rate approved by the Department of Health and Human Services (HHS) or another cognizant Federal agency.

Justification: An applicant that will charge indirect costs to the grant must enclose a copy of the current rate agreement. If the applicant organization is in the process of initially developing or renegotiating a rate, upon notification that an award will be made, it should immediately develop a tentative indirect cost rate proposal based on its most recently completed fiscal year, in accordance with the cognizant agency's guidelines for establishing indirect cost rates, and submit it to the cognizant agency. Applicants awaiting approval of their indirect cost proposals may also request indirect costs. When an indirect cost rate is requested, those costs included in the indirect cost pool should not be charged as direct costs to the grant. Also, if the applicant is requesting a rate that is less than what is allowed under the program, the authorized representative of the applicant organization must submit a signed acknowledgement that the applicant is accepting a lower rate than allowed.

**Program Income**
Description: The estimated amount of income, if any, expected to be generated from this project.

Justification: Describe the nature, source and anticipated use of program income in the budget or refer to the pages in the application that contain this information.

**Paperwork Reduction Disclaimer**

As required by the Paperwork Reduction Act, 44 U.S.C. §§ 3501-3520, the public reporting burden for the Project Description is estimated to average 40 hours per response, including the time for reviewing instructions, gathering and maintaining the data needed, and reviewing the collection information. The Project Description information collection is approved under OMB control number 0970-0139, which expires 11/30/2012. An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless it displays a currently valid OMB control number.

**Application Submission Options**

**Electronic Submission via www.Grants.gov**

- ACF will not accept applications via facsimile or email.
- The Funding Opportunity Announcement is found on the Grants.gov website at [http://www.grants.gov](http://www.grants.gov) where the electronic application can be downloaded for completion.
- To apply electronically, applicants and sub-recipients must be registered with Grants.gov, Dun and Bradstreet (DUNS Number), and the Central Contractor Registry (CCR).
- All pages of the application package must be sequentially numbered.
- Electronically submitted applications must be received and time/date stamped by the due date and receipt time described in this announcement in *Section IV.3. Submission Dates and Times*.
- To submit an application through Grants.gov, the applicant must be the Authorized Organization Representative (AOR) for their organization and must have current registration with the Central Contractor Registry (CCR).
- **Central Contractor Registry (CCR) registration must be updated annually.** As of October 1, 2010, all applicants, and sub-recipients are required to have CCR registration in order to apply for Federal grants and cooperative agreements.

- Electronically submitted applications will not pass the validation check at Grants.gov if the AOR does not have a current CCR registration and electronic signature credentials.
- Electronically submitted applications will not pass the validation check at Grants.gov if the AOR does not have a current CCR registration and electronic signature credentials.
- Applications rejected by Grants.gov for an unregistered AOR will be disqualified and will not be considered for competition.
- Additional guidance on the submission of electronic applications can be found at the [Grants.gov Registration Checklist](http://www.grants.gov).
- If difficulties are encountered in using Grants.gov, applicants must contact the Grants.gov Contact Center at:1-800-518-4726, or by email at support@grants.gov, to report the problem and obtain assistance. Hours of Operation: 24 hours a day, 7 days a week. The Grants.gov Contact Center is closed on Federal holidays.
- Applicants should retain Grants.gov Contact Center service ticket number(s) as they may be needed for future reference.
- Applicants that submit their applications electronically should retain a hard copy of their application package.
- It is to an applicant's advantage to submit their applications at least 24 hours in advance of the closing date and time.
- Applicants should not wait until the due date for applications to begin submission of their application.
Contact with the Grants.gov Contact Center prior to the listed due date and time does not ensure acceptance of your application. If difficulties are encountered, ACF's Grants Management Officer (GMO) will make a determination whether the issues are due to Grants.gov system errors or user error.

**Hard Copy Submission**

Applicants that are submitting their applications in hard copy format, by mail or delivery, must submit one original and two copies of the complete application with all attachments. The original and each of the two copies must include all required forms, certifications, assurances, and appendices, be signed by the Authorized Organization Representative (AOR), and be unbound. The original copy of the application must have original signature(s). See *Section IV.6* of this announcement for address information for hard copy application submissions.

Applications submitted in hard copy must show a DUNS Number. A DUNS Number is a nine-digit number established and assigned by Dun and Bradstreet, Inc. (D&B) to uniquely identify business entities. A DUNS number may be acquired at no cost online at [http://www.dnb.com](http://www.dnb.com). To acquire a DUNS number by phone, contact the D&B Government Customer Response Center: U.S. and U.S Virgin Islands: 1-866-705-5711; Alaska and Puerto Rico: 1-800-234-3867 (Select Option 2, then Option 1). Monday through Friday 7 a.m. to 8 p.m., c.s.t.

As of October 1, 2010, all applicants for Federal grants and cooperative agreements, including those that apply in paper format, are required to have Central Contractor Registration. CCR registration is also required for organizations that will receive subawards under Federal grants and cooperative agreements. CCR registration may be made online at [www.ccr.gov](http://www.ccr.gov) or by phone at 1-866-606-8220.

CCR registration must be updated annually from the date of the initial registration. CCR registration is required to be active throughout the period of award. Lack of CCR registration will prevent ACF from making an award to a recommended applicant.

There is the possibility of heavy traffic at the CCR website at application due dates. Therefore, applicants are strongly encouraged to register at the CCR well in advance of the application due date. CCR registration must be updated annually. CCR registration must be active and maintained with current information at all times during which an organization has an active award or an application under consideration.

Applicants may refer to *Section VIII. Other Information* for a checklist of application requirements that may be used in developing and organizing application materials. Details concerning acknowledgment of received applications are available in *Section IV.3. Submission Dates and Times* of this announcement.

**IV.3. Submission Dates and Times**

**Due Date for Applications:** 07/26/2011

**Explanation of Due Dates**

The due date for receipt of applications is listed in the *Overview* and in this section. Applications received after 4:30 p.m., eastern time, on the due date will be classified as late and will not be considered in the current competition.

Applicants are responsible for ensuring that applications are received by mail, hand-delivery, or submitted electronically well in advance of the application due date and time.
Mailed Applications

Mailed applications must be received no later than 4:30 p.m., eastern time, on the due date, listed in the Overview and in this section, at the address provided in Section IV.6 of this announcement. Applications received after the stated due date and time will be designated as late and will disqualified from competition.

Hand-Delivered Applications

Applications that are hand-delivered by applicants, applicant couriers, other representatives of the applicant, or by overnight/express mail couriers must be received on, or before, the due date listed in the Overview and in this section, between the hours of 8:00 a.m. and 4:30 p.m., eastern time, Monday through Friday (excluding Federal holidays). Applications should be delivered to the address provided in Section IV.6. of this announcement. Applications received after the stated due date and time will be designated as late and will disqualified from competition.

Electronically-Submitted Applications

ACF does not accommodate transmission of applications by facsimile or email. Instructions for electronic submission via www.Grants.gov may be found at the Grants.gov Registration Checklist.

Electronically-submitted applications must be received and validated at www.Grants.gov by 4:30 p.m., eastern time, on the due date.

Upon submission and receipt of an application via www.Grants.gov, the applicant will receive three emails:

1. Acknowledgement of the application's submission to www.Grants.gov. This email will provide a Grants.gov tracking number. Applicants should refer to this tracking number in all communication with Grants.gov. The email will also provide a date and time-stamp, which serves as the official record of application submission. The date and time-stamp must reflect a submission time on, or before, 4:30 p.m., eastern time, on the application due date for the application to be considered as meeting the due date. Applications received at Grants.gov after the due date and time will be disqualified.

2. Acknowledgement from Grants.gov that the submitted application package has passed, or failed, a series of checks and validations. Applications received on the due date that fail the validation check on, or after, 4:30 p.m., eastern time, on the due date because the Authorized Organization Representative (AOR) is not registered with the Central Contractor Registry (CCR) will be determined to be late and will not be considered for the review. Applications that do not pass the validation check at Grants.gov after the due date and time will be disqualified.

3. An additional email from ACF will be sent to the applicant indicating that the application has been retrieved from www.Grants.gov by ACF.

Late Applications

No appeals will be considered for applications classified as late under the following circumstances:

- Hard-copy applications received after 4:30 p.m., eastern time, on the due date will be classified as late and will be disqualified.
- Electronically-submitted applications are considered late, and are disqualified, when the date and
time-stamp received by email from www.Grants.gov is after 4:30 p.m., eastern time, on the due date.

- Electronically-submitted applications submitted by an AOR that does not have a current registration with the Central Contractor Registry (CCR) will be rejected by Grants.gov. Although the applicant may have an acceptable dated and time-stamped email from Grants.gov, these applications are considered late and are disqualified.

**Extension/Waiver of Due Date and Receipt Time**

ACF may extend an application due date and receipt time when circumstances such as natural disasters occur (floods, hurricanes, etc.); when there are widespread disruptions of mail service; or in other rare cases. The determination to extend or waive the due date and receipt time requirements rests with ACF's Chief Grants Management Officer.

**Acknowledgement of Received Application**

ACF will not provide acknowledgement of receipt of hard copy application packages submitted via mail or courier services.

Upon submission of an application electronically via [http://www.Grants.gov](http://www.Grants.gov), the applicant will receive three emails:

1. Acknowledgement of the application's submission to Grants.gov. This email will provide a [Grants.gov tracking number](http://www.Grants.gov). The email will also provide a date and time-stamp, which serves as the official record of application submission.
2. Your application has been validated and provides a Time/Date Stamp. See the previous section on failing the validation check because of an unregistered Authorized Organization Representative (AOR).
3. An email will be sent to the applicant from ACF indicating that the application has been retrieved from Grants.gov by ACF.

### IV.4. Intergovernmental Review of Federal Programs

This program is covered under Executive Order (E.O.) 12372, "Intergovernmental Review of Federal Programs," and 45 CFR Part 100, "Intergovernmental Review of Department of Health and Human Services Programs and Activities." Under the Executive Order, States may design their own processes for reviewing and commenting on proposed Federal assistance under covered programs.

Applicants should go to the following URL for the official list of the jurisdictions that have elected to participate in E.O. 12372 [http://www.whitehouse.gov/omb/grants_spoc/](http://www.whitehouse.gov/omb/grants_spoc/).

Applicants from participating jurisdictions should contact their SPOC, as soon as possible, to alert them of their prospective applications and to receive instructions on their jurisdiction's procedures. Applicants must submit all required application materials to the SPOC and indicate the date of submission on the Standard Form (SF) 424 at item 19.

Under 45 CFR 100.8(a)(2), a SPOC has 60 days from the application due date to comment on proposed new awards.

SPOC comments may be submitted directly to ACF to: U.S. Department of Health and Human Services, Administration for Children and Families, Office of Grants Management, Division of Discretionary Grants, 370 L'Enfant Promenade SW., 6th Floor East, Washington, DC 20447.

Entities that meet the eligibility requirements of this announcement are still eligible to apply for a grant even if a State, Territory or Commonwealth, etc., does not have a SPOC or has chosen not to participate in
the process. Applicants from non-participating jurisdictions need take no action with regard to E.O. 12372. Applications from Federally-recognized Indian Tribal governments are not subject to E.O. 12372.

### IV.5. Funding Restrictions

Costs of organized fund raising, including financial campaigns, endowment drives, solicitation of gifts and bequests, and similar expenses incurred solely to raise capital or obtain contributions, are considered unallowable costs under grants awarded under this announcement.

Grant awards will not allow reimbursement of pre-award costs.

Construction is not an allowable activity or expenditure under this grant award.

Purchase of real property is not an allowable activity or expenditure under this grant award.

### IV.6. Other Submission Requirements

Submit applications to one of the following addresses:

**Submission By Mail**

CB Operations Center  
c/o Lux Consulting Group  
8405 Colesville Road, Suite 600  
Silver Spring, MD 20910

**Hand Delivery**

CB Operations Center  
c/o Lux Consulting Group  
8405 Colesville Road, Suite 600  
Silver Spring, MD 20910

**Electronic Submission**


For all submissions, see *Section IV.3* for information on due dates and times.

### V. Application Review Information

#### V.1. Criteria

Applications competing for financial assistance will be reviewed and evaluated using the criteria described in this section. The corresponding point values indicate the relative importance placed on each review criterion. Points will be allocated based on the extent to which the application proposal addresses each of the criteria listed. Applicants should address these criteria in their application materials, particularly in the project description and budget justification, as they are the basis upon which competing applications will be judged during the objective review. The required elements of the project description and budget justification may be found in *Section IV.2* of this announcement.

| Objectives and Need for Assistance | Maximum Points: 20 |
In reviewing the objectives and need for assistance, reviewers will consider the extent to which:

1. The application demonstrates an understanding of the goals and objectives of the relevant legislation and this FOA.
2. The proposed project will contribute to achieving those legislative goals and objectives and the goals stated in this FOA.
3. The application presents a clear description of the proposed project, including a clear statement of the goals (i.e., the intended end products of an effective project) and objectives (i.e., measurable steps for reaching these goals) of the proposed project.
4. The application demonstrates a thorough understanding of the need for agencies to develop and implement proposed programs for the target population specified in this FOA, as well as the need for these programs to be effectively linked to youth in or at risk of entering foster care as a means of improving educational stability and improving education outcomes.
5. The application demonstrates a thorough understanding of the need to assess the characteristics of the target population, including age, race, ethnicity, sibling status, and connection to the community; the service needs of this population and community; and the status of existing services for the target population.

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<tr>
<th>Approach</th>
<th>Maximum Points: 35</th>
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In reviewing the approach, reviewers will consider the extent to which:

1. The application provides a reasonable timeline for implementing the proposed project, including major milestones and target dates. The application describes the factors that could speed or hinder project implementation and explains how these factors would be managed.
2. A well-defined logic model guides the proposed project. The logic model demonstrates strong links between proposed inputs and activities and intended short- and long-term outcomes.
3. The application clearly defines the geographic and demographic characteristics of the agency's service population and the target population to be affected by the implementation of this grant. The proposed target population meets the requirements described in this FOA.
4. The proposed project will provide for the development and implementation of a comprehensive multi-faceted plan that impacts the target population for this FOA.
5. The State, county, or tribal child welfare agency is the lead agency or a key partner and will take an active role in the project throughout the entire length of the project.
6. The proposed project is likely to enhance child welfare agency capacity to meet the educational needs and improve the permanency and well-being of youth in or at risk of entering foster care.
7. The proposed services would involve the collaboration of appropriate partners for maximizing the effectiveness of service delivery. If collaboration is proposed, there are letters of commitment or memoranda of understanding from organizations, agencies, and consultants that will be partners, subcontractors, or collaborators in the proposed project. These documents describe the role of the agency, organization, or consultant and detail specific tasks to be performed.
8. The project would be culturally responsive to the target population.
9. The design of the proposed project reflects up-to-date knowledge from the research and literature on known effective practices and builds on current theory, research, evaluation data, and best practices. The project is likely to yield findings or results about effective strategies and contribute to and promote evaluation research and evidence-based practices that may be used to guide replication or testing in other settings.
10. The proposed project would develop into a model site for other jurisdictions to look to in developing the ability to implement comprehensive, multi-faceted plans as an ongoing part of agency functions. The project would develop products and provide information on strategies used and the outcomes achieved that would support evidence-based improvements of practices in the field. The schedule for developing these products is appropriate in scope and budget.
11. The intended audience (e.g., researchers, policymakers, practitioners) for product dissemination is appropriate to the goals of the proposed project. The project's products would be useful to the identified audiences, the plan for disseminating information is appropriate, and the mechanisms and forums that would be used to convey the information and support replication by other interested agencies are appropriate. The proposed dissemination plan is appropriate in scope and budget.

12. The proposed project would be integrated into the grantee's ongoing practices with the goal of continuous data-informed protocols that will improve outcome for the target population.

13. There is a sound plan for continuing collaboration between the child welfare agency and the appropriate educational systems beyond the period of Federal funding under this FOA.

**Evaluation**

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<td>In reviewing the evaluation plan, reviewers will consider the extent to which:</td>
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1. The applicant proposes a clear and convincing plan for evaluating the project and satisfies the requirements for the evaluation published in this FOA. The methods of evaluation are feasible, comprehensive, and appropriate to the goals, objectives, and context of the project. The evaluation plan is strongly guided by the project's logic model. The project's evaluation plan rigorously measures the effectiveness of project strategies on achieving project goals and objectives. The evaluation plan is appropriate in scope and budget.

2. The target sample represents the intended recipients of training and supervision to increase collaboration across agencies.

3. The methods of evaluation include the use of strong measures that are clearly related to the intended outcomes of the program as identified in the project logic model. The evaluation includes measures of outcomes, in addition to measures of inputs and outputs. The measures are objective. There is a sound plan for securing informed consent and implementing an institutional review board (IRB) review, if applicable.

4. The applicant either demonstrates that they have the in-house capacity to conduct an objective and rigorous evaluation of the project or presents a sound plan for contracting with a third-party evaluator. The proposed evaluator has sufficient experience with research and/or evaluation, understands the population of interest, and demonstrates the necessary independence from the project to assure objectivity.

5. The application provides an appropriate, feasible, and realistic plan for using evaluation findings to produce documentation of project activities and results. The evaluation plan includes performance feedback and periodic assessment of program progress that can be used to modify the program, as necessary, and serve as a basis for program adjustments.

**Organizational Capacity**

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<th>Maximum Points: 20</th>
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<td>In reviewing the organizational profiles, reviewers will consider the extent to which:</td>
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1. The applicant's organization and any partnering organizations collectively have relevant experience and expertise with administration, development, implementation, management, and evaluation of the proposed infrastructure building plan. Each participating organization (including partners and/or subcontractors) possesses the organizational capability to fulfill its assigned roles and functions effectively.

2. The proposed project director and key project staff demonstrate sufficient relevant knowledge, experience, and capabilities (e.g., resume) to effectively institute and manage a project of this size, scope, and complexity. The role, responsibilities, and time commitments of each proposed project staff position, including consultants, subcontractors, and/or partners, is clearly defined (e.g., job description) and appropriate to the successful implementation of the proposed project.
3. There is a sound management plan for achieving the objectives of the proposed project on time and within budget, including clearly defined responsibilities, timelines, and milestones for accomplishing project tasks and ensuring quality. The plan clearly defines the role and responsibilities of the lead agency. The plan clearly describes the effective management and coordination of activities carried out by any partners, subcontractors, and consultants (if applicable).

4. There would be a mutually beneficial relationship between the proposed project and other work planned, anticipated, or underway with Federal assistance by the applicant.

**Budget and Budget Justification**

| Maximum Points: 5 |

In reviewing the budget and budget justification, reviewers will consider the extent to which:

1. There is a detailed narrative budget justification for each year of the project. The costs of the proposed project are reasonable, in view of the activities to be conducted and expected results and benefits. The budget includes the costs associated with travel to grantee meetings in Washington, DC.

2. The applicant's fiscal controls and accounting procedures would ensure prudent use, proper and timely disbursement, and accurate accounting of funds received under this FOA.

**V.2. Review and Selection Process**

No grant award will be made under this announcement on the basis of an incomplete application. No grant award will be made to an applicant or sub-recipient that does not have active CCR registration ([www.ccr.gov](http://www.ccr.gov) or 1-866-606-8220).

**Initial ACF Screening**

Each application will be screened to determine whether it was received by the closing date and time and whether the requested amount exceeds the award ceiling. Applications that are designated as late according to Section IV.3. Submission Dates and Times, or those with requests that exceed the award ceiling, stated in Section II. Award Information, will receive a screen-out letter noting that the application was deemed non-responsive and will not be considered for competitive review or funding under this announcement. For those applications that have been deemed disqualified under the initial ACF screening, notice will be given of such determination by postal mail.

**Objective Review and Results**

Applications competing for financial assistance will be reviewed and evaluated by objective review panels using the criteria described in Section V.1 of this announcement. Each panel is made up of experts with knowledge and experience in the area under review. Generally, review panels are composed of three reviewers and one chairperson.

Results of the competitive objective review are taken into consideration by ACF in the selection of projects for funding; however, objective review scores and rankings are not binding. They are one element in the decision-making process.

ACF may elect not to fund applicants with management or financial problems that would indicate an inability to successfully complete the proposed project. Applications may be funded in whole or in part. Successful applicants may be funded at an amount lower than that requested. ACF reserves the right to consider preferences to fund organizations serving emerging, unserved, or under-served populations, including those populations located in pockets of poverty. ACF will also consider the geographic
distribution of Federal funds in its award decisions.

Please refer to Section IV.2. of this announcement for information on non-Federal reviewers in the review process.

**Approved but Unfunded Applications**

Applications recommended for approval that were not funded under the competition because of the lack of available funds, may be held over by ACF and re-considered in a subsequent review cycle if a future competition under the program area is planned. These applications will be held over for a period of up to one year and will be re-competed for funding with all other competing applications in the next available review cycle. For those applications that have been deemed as approved but unfunded, notice will be given of such determination by postal mail.

**V.3. Anticipated Announcement and Award Dates**

Applications will be reviewed during the Summer 2011. Grant awards will have a start date no later than September 30, 2011.

**VI. Award Administration Information**

**VI.1. Award Notices**

Successful applicants will be notified through the issuance of a Financial Assistance Award (FAA) document that sets forth the amount of funds granted, the terms and conditions of the grant, the effective date of the grant, the budget period for which initial support will be given, the non-Federal share to be provided (if applicable), and the total project period for which support is contemplated. The FAA will be signed by the Grants Officer and transmitted via postal mail. Following the finalization of funding decisions, organizations whose applications will not be funded will be notified by letter, signed by the Program Office head.

Other correspondence announcing to a Principal Investigator or Project Director that an application was selected is not an authorization to begin performance. Costs incurred before receipt of a FAA are at the recipient's risk and may be reimbursed only to extent considered allowable as approved pre-award costs.

**VI.2. Administrative and National Policy Requirements**

Awards issued under this announcement are subject to the uniform administrative requirements and cost principles of 45 C.F.R. Part 74 (Awards And Subawards To Institutions Of Higher Education, Hospitals, Other Nonprofit Organizations, And Commercial Organizations) or 45 C.F.R. Part 92 (Grants And Cooperative Agreements To State, Local, And Tribal Governments). The Code of Federal Regulations (C.F.R.) is available at [www.gpo.gov/fdsys/](http://www.gpo.gov/fdsys/).

An application funded with the release of Federal funds through a grant award, does not constitute, or imply, compliance with Federal regulations. Funded organizations are responsible for ensuring that their activities comply with all applicable Federal regulations.

**Prohibition Against Profit**

Grantees are subject to the limitations set forth in 45 C.F.R. Part 74, Subpart E-Special Provisions for Awards to Commercial Organizations (45 C.F.R. Part 74.81_Prohibition against profit), which states that, "... no HHS funds may be paid as profit to any recipient even if the recipient is a commercial
organization. Profit is any amount in excess of allowable direct and indirect costs."

**Equal Treatment for Faith-Based Organizations**

Grantees are also subject to the requirements of 45 C.F.R. Part 87.1(c), Equal Treatment for Faith-Based Organizations, which says, "Organizations that receive direct financial assistance from the Department under any Department program may not engage in inherently religious activities such as religious instruction, worship, or proselytization as part of the programs or services funded with direct financial assistance from the Department." Therefore, organizations must take steps to separate, in time or location, their inherently religious activities from the services funded under this program.

A faith-based organization receiving HHS funds retains its independence from Federal, State, and local governments, and may continue to carry out its mission, including the definition, practice, and expression of its religious beliefs. For example, a faith-based organization may use space in its facilities to provide secular programs or services funded with Federal funds without removing religious art, icons, scriptures, or other religious symbols. In addition, a faith-based organization that receives Federal funds retains its authority over its internal governance, and it may retain religious terms in its organization's name, select its board members on a religious basis, and include religious references in its organization's mission statements and other governing documents in accordance with all program requirements, statutes, and other applicable requirements governing the conduct of HHS funded activities.

Regulations pertaining to the Equal Treatment for Faith-Based Organizations, which includes the prohibition against Federal funding of inherently religious activities, and additional information on "Understanding the Regulations Related to the Faith-Based and Community Initiative" are available at [http://www.hhs.gov/fbci/regulations/index.html](http://www.hhs.gov/fbci/regulations/index.html).


**Award Term and Condition under the Trafficking Victims Protection Act of 2000**

Awards issued under this announcement are subject to the requirements of Section 106 (g) of the Trafficking Victims Protection Act of 2000, as amended (22 U.S.C. 7104). For the full text of the award term, go to [http://www.acf.hhs.gov/grants/award_term.html](http://www.acf.hhs.gov/grants/award_term.html). If you are unable to access this link, please contact the Grants Management Contact identified in Section VII. Agency Contacts of this announcement to obtain a copy of the Term.

**HHS Grants Policy Statement**

The HHS Grants Policy Statement (HHS GPS) is the Department of Health and Human Services' single policy guide for discretionary grants and cooperative agreements. ACF grant awards are subject to the requirements of the HHS GPS, which covers basic grants processes, standard terms and conditions, and points of contact, as well as important agency-specific requirements. Appendices to the HHS GPS include a glossary of terms and a list of standard abbreviations for ease of reference. The general terms and conditions in the HHS GPS will apply as indicated unless there are statutory, regulatory, or award-specific requirements to the contrary that are specified in the Financial Assistance Award (FAA). The HHS GPS is available at [http://www.acf.hhs.gov/grants/grants_related.html](http://www.acf.hhs.gov/grants/grants_related.html).

**VI.3. Reporting**
Grantees under this announcement will be required to submit performance progress and financial reports periodically throughout the project period. The frequency of required reporting is listed later in this section. Final reports may be submitted in hard copy to the Grants Management Office Contact listed in Section VII. Agency Contacts of this announcement. Instructions on submission of reports electronically will be provided with award documents.

Performance Progress Reports (PPR)

ACF grantees are required to submit the SF-PPR Cover Page. ACF Programs that utilize reporting forms or formats in addition to, or instead of, the SF-PPR have listed the reporting requirements later in this section.

Grant award documents will inform grantees of the appropriate performance progress report form or format to use. Grantees should consult their award documents to determine the appropriate performance progress report format required under their award. Performance progress reports are due 30 days after the end of the reporting period.

Final program performance reports are due 90 days after the close of the project period. The SF-PPR may be found at [http://www.acf.hhs.gov/grants/grants_resources.html](http://www.acf.hhs.gov/grants/grants_resources.html).

Federal Financial Reports (FFR)

As of February 1, 2011, the Department of Health and Human Services (HHS) began the transition from use of the SF-269, Financial Status Report (Short Form or Long Form) to the use of the SF-425 Federal Financial Report for expenditure reporting. SF-269s will no longer be accepted for expenditure reports due after that date. If an SF-269 is submitted, the Administration for Children and Families (ACF) will return it and require the recipient to complete the SF-425.

The transition strategy is allowing individual HHS Operating Divisions to select--from a limited number of options--the approach that best fits their programs and business process. This transition does not affect completion or submission of the cash reporting to the HHS Division of Payment Management's Payment Management System (PMS). The primary features of this transition for recipients are that OPDIVs that previously required electronic submission of the SF-269 will receive the SF-425 expenditure reports electronically and, until further notice, OPDIVs that have been receiving expenditure reports in hard copy will continue to do so.

All expenditure reports will be due on one of the standard due dates by which cash reporting is required to be submitted to PMS OR at the end of a calendar quarter as determined by the Operating Division. As a result, a recipient that receives awards from more than one OPDIV may be subject to more than one approach, but will not be required to change its current means of submission or be subjected to more than eight standard due dates.

Beginning with budget periods which end from January 1 - March 31, 2011, and for all budget periods thereafter, all affected ACF grantees will be required to submit an SF-425 report as frequently as is required in the terms and conditions of their award using due dates for reports to PMS.

<table>
<thead>
<tr>
<th>For budget periods ending in the months of:</th>
<th>The FFR (SF-425) is due to ACF on:</th>
</tr>
</thead>
<tbody>
<tr>
<td>January 01 through March 31</td>
<td>April 30</td>
</tr>
<tr>
<td>April 01 through June 30</td>
<td>July 30</td>
</tr>
<tr>
<td>July 01 through September 30</td>
<td>October 30</td>
</tr>
<tr>
<td>October 01 through December 31</td>
<td>January 30</td>
</tr>
</tbody>
</table>
Fillable versions of the SF-425 form in Adobe PDF and MS-Excel formats, along with instructions, are available at [http://www.whitehouse.gov/omb/grants forms](http://www.whitehouse.gov/omb/grants forms), [www.forms.gov](http://www.forms.gov), and on the ACF Funding Opportunity website Forms page.

Further instructions will be provided, as necessary, with award terms and conditions that will address specific reporting periods and due dates on an award-by-award basis. Additional information on frequency of reporting is available on the ACF Funding Opportunities web site at [http://www.acf.hhs.gov/grants/msg_sf425.html](http://www.acf.hhs.gov/grants/msg_sf425.html).

For planning purposes, reporting periods for awards made under this announcement are as follows:

Program Progress Reports: Semi-Annually  
Financial Reports: Semi-Annually  
Awards issued as a result of this funding opportunity may be subject to the Transparency Act subaward and executive compensation reporting requirements of 2 C.F.R. Part 170. See ACF's [Award Term for Federal Financial Accountability and Transparency Act (FFATA) Subaward and Executive Compensation Reporting Requirement](http://www.acf.hhs.gov/grants/msg_sf425.html) implementing this requirement and additional award applicability information.

### VII. Agency Contacts

#### Program Office Contact

Dori Sneddon  
Administration for Children and Families  
Administration on Children, Youth and Families  
Children's Bureau  
Portals Building  
1250 Maryland Ave SW  
Washington, DC 20024  
Phone: (202) 205-8024  
Email: dori.sneddon@acf.hhs.gov

#### Office of Grants Management Contact

Ben Sharp  
CB Operations Center  
c/o Lux Consulting Group  
8405 Colesville Road, Suite 600  
Silver Spring, MD 20910  
Phone: (866) 796-1591  
Email: cb@luxcg.com
Federal Relay Service:
Hearing-impaired and speech-impaired callers may contact the Federal Relay Service for assistance at 1-800-877-8339 (TTY - Text Telephone or ASCII - American Standard Code For Information Interchange).

VIII. Other Information

NOTICE: ACF intends to implement all electronic application submission via www.Grants.gov for applications for discretionary awards in FY 2012. For applicants without Internet access, or those without the computer capacity to upload large documents, ACF will offer a waiver procedure. In 2011, ACF will post a Federal Register notice soliciting public comment on the intended move to all electronic application submission via www.Grants.gov for applicants for discretionary awards.

Reference Websites


Administration for Children and Families - ACF Funding Opportunities homepage http://www.acf.hhs.gov/grants/.


United States Code (U.S.C) www.gpo.gov/fdsys/.

All required Standard Forms, assurances, and certifications are available on the ACF Forms page at http://www.acf.hhs.gov/grants/grants_resources.html.


Versions of other Standard Forms (SFs) are available on the Office of Management and Budget (OMB) Grants Management Forms web site at http://www.whitehouse.gov/omb/grants_forms/.

For information regarding accessibility issues, visit the Grants.gov Accessibility Compliance Page at http://www07.grants.gov/aboutgrants/accessibility_compliance.jsp.


Application Checklist

<table>
<thead>
<tr>
<th>What to Submit</th>
<th>Where Found</th>
<th>When to Submit</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Central Contractor Registration (CCR)</strong></td>
<td>Referenced in Section IV.2. of the announcement. Go to <a href="http://www.ccr.gov">www.ccr.gov</a> to register.</td>
<td>Required for all applicants. CCR registration must be active by time of award.</td>
</tr>
<tr>
<td><strong>DUNS Number (Universal Identifier)</strong></td>
<td>Referenced in Section IV.2. of the announcement. Go to <a href="http://fedgov.dnb.com/webform">http://fedgov.dnb.com/webform</a> to obtain DUNS Number.</td>
<td>Required in application submission.</td>
</tr>
<tr>
<td><strong>SF-424 - Application for Federal Assistance</strong>&lt;br&gt;<strong>SF-P/PSL - Project/Performance Site Location(s)</strong></td>
<td>Referenced in Section IV.2. and found at <a href="http://www.acf.hhs.gov/grants/grants_resources.html">http://www.acf.hhs.gov/grants/grants_resources.html</a> and at the Grants.gov Forms Repository at <a href="http://www.grants.gov/agencies/aforms_repository_information.jsp">http://www.grants.gov/agencies/aforms_repository_information.jsp</a>.</td>
<td>Submission is due by the application due date found in the Overview and in Section IV.3.</td>
</tr>
<tr>
<td><strong>SF-424A - Budget Information - Non-Construction Programs</strong>&lt;br&gt;<strong>SF-424B - Assurances - Non-Construction Programs</strong></td>
<td>Referenced in Section IV.2. and found at <a href="http://www.acf.hhs.gov/grants/grants_resources.html">http://www.acf.hhs.gov/grants/grants_resources.html</a>.</td>
<td>Submission is due by the application due date found in the Overview and in Section IV.3.</td>
</tr>
<tr>
<td><strong>Table of Contents</strong></td>
<td>Referenced in Section IV.2. of the announcement under &quot;Project Description.&quot;</td>
<td>Submission is due by the application due date found in the Overview and in Section IV.3.</td>
</tr>
<tr>
<td><strong>Project Summary/Abstract</strong></td>
<td>Referenced in Section IV.2. of the announcement under &quot;Project Description.&quot;</td>
<td>Submission is due by the application due date found in the Overview and in Section IV.3.</td>
</tr>
<tr>
<td><strong>Project Description</strong></td>
<td>Referenced in Section IV.2. of the announcement.</td>
<td>Submission is due by the application due date found in the Overview and in Section IV.3.</td>
</tr>
<tr>
<td>Section Title</td>
<td>Reference</td>
<td>Submission Due Date</td>
</tr>
<tr>
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</tr>
<tr>
<td>Logic Model</td>
<td>Referenced in Section IV.2. of the announcement under &quot;Project Description.&quot;</td>
<td>Submission is due by the application due date found in the Overview and in Section IV.3.</td>
</tr>
<tr>
<td>Budget and Budget Justification</td>
<td>Referenced in Section IV.2. of the announcement under &quot;Project Description.&quot;</td>
<td>Submission is due by the application due date found in the Overview and in Section IV.3.</td>
</tr>
<tr>
<td>Third-Party Agreements</td>
<td>Referenced in Section IV.2. of the announcement under &quot;Project Description.&quot;</td>
<td>If available, submission is due by the application due date found in the Overview and in Section IV.3. If not available at the time of application submission, due by the time of award.</td>
</tr>
<tr>
<td>Proof of Non-Profit Status</td>
<td>Referenced in Section IV.2. of the announcement under &quot;Legal Status of Applicant Entity&quot; in the &quot;Project Description.&quot;</td>
<td>Submission is due prior to award.</td>
</tr>
<tr>
<td>Project Sustainability Plan</td>
<td>Referenced in Section IV.2. of the announcement under &quot;Project Description.&quot;</td>
<td>Submission is due by the application due date found in the Overview and in Section IV.3.</td>
</tr>
<tr>
<td>Certification Regarding Lobbying</td>
<td>Referenced in Section IV.2. of the announcement and found at <a href="http://www.acf.hhs.gov/grants/grants_resources.html">http://www.acf.hhs.gov/grants/grants_resources.html</a></td>
<td>Submission is due prior to award.</td>
</tr>
</tbody>
</table>
This program is covered under E.O. 12372, "Intergovernmental Review of Federal Programs," and 45 CFR Part 100, "Intergovernmental Review of Department of Health and Human Services Programs and Activities." Applicants must submit all required application materials to the State Single Point of Contact (SPOC) and indicate the date of submission on the Standard Form (SF) 424 at item 19.

Applicants should go to the following URL for the official list of the jurisdictions that have elected to participate in E.O. 12372 http://www.whitehouse.gov/omb/grants_spoc/ as indicated in Section IV.4. of this announcement.

Submission due to State Single Point of Contact by the application due date found in the Overview and in Section IV.3.

Survey on Ensuring Equal Opportunity for Applicants

Non-profit private organizations (not including private universities) are encouraged to submit the survey with their applications. Applicants using a hard copy application, place the completed survey in an envelope labeled "Applicant Survey." Seal the envelope and include it along with the application package. Applicants applying electronically, may submit this survey along with the application.

The survey is referenced in Section IV.2. of the announcement. The survey may be found at http://www.acf.hhs.gov/grants/grants_resources.html.

Submission is voluntary. Submission may be made with the application or prior to award.